United States Department of Labor Employees' Compensation Appeals Board

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V.V., Appellant)
and) Docket No. 24-0807) Issued: November 7, 2024
DEPARTMENT OF VETERANS AFFAIRS, PALO ALTO VA MEDICAL CENTER,)
Palo Alto, CA, Employer) _)
Appearances: Appellant, pro se	Case Submitted on the Record

DECISION AND ORDER

Office of Solicitor, for the Director

Before:

ALEC J. KOROMILAS, Chief Judge PATRICIA H. FITZGERALD, Deputy Chief Judge JAMES D. McGINLEY, Alternate Judge

JURISDICTION

On August 1, 2024 appellant filed a timely appeal from a March 22, 2024 merit decision of the Office of Workers' Compensation Programs (OWCP). Pursuant to the Federal Employees'

¹ Appellant submitted a timely request for oral argument before the Board. 20 C.F.R. § 501.5(b). Pursuant to the Board's *Rules of Procedure*, oral argument may be held in the discretion of the Board. 20 C.F.R. § 501.5(a). In support of her oral argument request, appellant asserted that she did not initially visit a physician following the employment incident. When she attempted to seek medical treatment, she was told that her claim was denied. Appellant related that her treating physician currently recommended surgery. The Board, in exercising its discretion, denies appellant's request for oral argument because oral argument in this appeal would further delay issuance of a Board decision and not serve a useful purpose. As such, the oral argument request is denied, and this decision is based on the case record as submitted to the Board.

Compensation Act² (FECA) and 20 C.F.R. §§ 501.2(c) and 501.3, the Board has jurisdiction over the merits of this case.³

<u>ISSUE</u>

The issue is whether appellant has met her burden of proof to establish a diagnosed medical condition in connection with the accepted January 10, 2024 employment incident.

FACTUAL HISTORY

On January 12, 2024 appellant, then a 48-year-old nursing assistant, filed a traumatic injury claim (Form CA-1) alleging that on January 10, 2024 she sustained left shoulder pain when she caught a patient mid-fall while in the performance of duty.

In a development letter dated January 18, 2024, OWCP informed appellant of the deficiencies of her claim. It advised her of the type of factual and medical evidence necessary and provided a questionnaire for her completion. OWCP afforded appellant 60 days to respond. No response was received.

In a February 13, 2024 follow-up development letter, OWCP informed appellant that the evidence of record remained insufficient to establish the factual and medical aspects of her claim, and advised her of the type of evidence required. It further indicated that she had 60 days from January 18, 2024, the date of the initial development letter, to submit the requested information. If no further information was received during the allotted period, a decision would be made based on the evidence of record. No response was received.

By decision dated March 22, 2024, OWCP accepted that the January 10, 2024 employment incident occurred, as alleged. However, it denied the claim, finding that the medical evidence of record was insufficient to establish a diagnosed medical condition in connection with the accepted employment incident. Thus, appellant had not met the requirements to establish an injury as defined by FECA.

LEGAL PRECEDENT

An employee seeking benefits under FECA⁴ has the burden of proof to establish the essential elements of his or her claim, including the fact that the individual is an employee of the United States within the meaning of FECA, that the claim was timely filed within the applicable

² 5 U.S.C. § 8101 *et seq*.

³ The Board notes that, following the March 22, 2024 decision, OWCP received additional evidence. However, the Board's *Rules of Procedure* provides: "The Board's review of a case is limited to the evidence in the case record that was before OWCP at the time of its final decision. Evidence not before OWCP will not be considered by the Board for the first time on appeal." 20 C.F.R. § 501.2(c)(1). Thus, the Board is precluded from reviewing this additional evidence for the first time on appeal. *Id*.

⁴ Supra note 1.

time limitation period of FECA,⁵ that an injury was sustained in the performance of duty as alleged, and that any disability or medical condition for which compensation is claimed is causally related to the employment injury.⁶ These are the essential elements of each and every compensation claim, regardless of whether the claim is predicated upon a traumatic injury or an occupational disease.⁷

To determine if an employee has sustained a traumatic injury in the performance of duty, OWCP begins with an analysis of whether fact of injury has been established. Fact of injury consists of two components that must be considered in conjunction with one another. The first component is whether the employee actually experienced the employment incident that allegedly occurred at the time and place and in the manner alleged.⁸ The second component is whether the employment incident caused an injury.⁹

Rationalized medical opinion evidence is required to establish causal relationship. The opinion of the physician must be based on a complete factual and medical background, must be one of reasonable medical certainty, and must be supported by medical rationale explaining the nature of the relationship between the diagnosed condition and the specific employment incident. ¹⁰

<u>ANALYSIS</u>

The Board finds that appellant has not met her burden of proof to establish a diagnosed medical condition in connection with the accepted January 10, 2024 employment incident.

By development letters dated January 18 and February 13, 2024, OWCP informed appellant of the deficiencies of her claim, and advised her of the type of medical evidence needed. However, no medical evidence was received.

As appellant did not submit any medical evidence to establish a diagnosed medical condition in connection with the accepted January 10, 2024 employment incident, the Board finds that appellant has not met her burden of proof.¹¹

⁵ S.B., Docket No. 17-1779 (issued February 7, 2018); J.P., 59 ECAB 178 (2007); Joe D. Cameron, 41 ECAB 153 (1989).

⁶ J.M., Docket No. 17-0284 (issued February 7, 2018); R.C., 59 ECAB 427 (2008); James E. Chadden, Sr., 40 ECAB 312 (1988).

⁷ K.M., Docket No. 15-1660 (issued September 16, 2016); L.M., Docket No. 13-1402 (issued February 7, 2014); Delores C. Ellyett, 41 ECAB 992 (1990).

⁸ B.P., Docket No. 16-1549 (issued January 18, 2017); Elaine Pendleton, 40 ECAB 1143 (1989).

⁹ M.H., Docket No. 18-1737 (issued March 13, 2019); John J. Carlone, 41 ECAB 354 (1989).

¹⁰ M.O., Docket No. 19-1398 (issued August 13, 2020); J.L., Docket No. 18-1804 (issued April 12, 2019).

¹¹ See M.S., Docket No. 24-0857 (issued September 24, 2024).

Appellant may submit new evidence or argument with a written request for reconsideration to OWCP within one year of this merit decision, pursuant to 5 U.S.C. § 8128(a) and 20 C.F.R. §§ 10.605 through 10.607.

CONCLUSION

The Board finds that appellant has not met her burden of proof to establish a diagnosed medical condition in connection with the accepted January 10, 2024 employment incident.

ORDER

IT IS HEREBY ORDERED THAT the March 22, 2024 decision of the Office of Workers' Compensation Programs is affirmed.

Issued: November 7, 2024 Washington, DC

Alec J. Koromilas, Chief Judge Employees' Compensation Appeals Board

Patricia H. Fitzgerald, Deputy Chief Judge Employees' Compensation Appeals Board

James D. McGinley, Alternate Judge Employees' Compensation Appeals Board