United States Department of Labor Employees' Compensation Appeals Board

M.W., Appellant))
and) Docket No. 20-1377) Issued: September 22, 2021
DEPARTMENT OF VETERANS AFFAIRS, VETERANS HEALTH ADMINISTRATION, Washington, DC, Employer)
Appearances: Appellant, pro se Office of Solicitor, for the Director	Case Submitted on the Record

ORDER REMANDING CASE

Before:

JANICE B. ASKIN, Judge PATRICIA H. FITZGERALD, Alternate Judge VALERIE D. EVANS-HARRELL, Alternate Judge

On July 13, 2020 appellant filed a timely appeal from a January 16, 2020 decision of the Office of Workers' Compensation Programs (OWCP). The Clerk of the Appellate Boards assigned Docket No. 20-1377.

On September 9, 2015 appellant, then a 51-year-old management analyst, filed an occupational disease claim (Form CA-2) alleging that she sustained neck, bilateral shoulder/arm, right hand/wrist, and right thumb conditions due to the repetitive factors of her federal employment. OWCP assigned the claim OWCP File No. xxxxxxy923 and accepted it for left carpal tunnel syndrome and right carpal tunnel syndrome.¹

OWCP had previously accepted by July 2000, under OWCP File No. xxxxxx205, that appellant sustained a neck sprain, left shoulder sprain/strain, left hand sprain, and left hand/wrist tenosynovitis due to performing her repetitive work duties. It also had previously accepted on May 6, 2014, under OWCP File No. xxxxxx699, that appellant sustained an occupational disease

¹ On August 27, 2014 appellant underwent right carpal tunnel surgery. Commencing June 24, 2016, OWCP paid her wage-loss compensation for disability from work on the supplemental rolls. On October 18, 2016 and September 9, 2020 appellant underwent left carpal tunnel surgeries. The procedures were authorized by OWCP.

in the form of right carpal syndrome. OWCP administratively combined OWCP File Nos. xxxxxx923 and xxxxxx699, designating the latter as the master file.

Appellant contended that the acceptance of her claim under OWCP File No. xxxxxx923 should be expanded to include the additional conditions of cervical sprain, cervical disc disorder, left shoulder/arm sprain, left hand sprain, tenosynovitis of the left hand/wrist, right shoulder rotator cuff tendinopathy/adhesive capsulitis, and right trigger thumb. In support of her request for the expansion of the acceptance of her claim, she submitted medical reports in which attending Board-certified orthopedic surgeons diagnosed these conditions, including those from Dr. Jeffrey D. Sabloff, a Board-certified orthopedic surgeon, dated between August 25 and September 24, 2015; Dr. Ryan M. Jander, a Board-certified orthopedic hand surgeon, dated between March 25 and August 12, 2015; Dr. Rida N. Azer, an orthopedic surgeon, dated between September 14, 2015 and November 3, 2017; and Dr. Ricardo O. Pyfrom, an orthopedic hand surgery specialist, dated between February 6, 2018 and January 6, 2020.

By decision dated May 24, 2018, OWCP denied appellant's expansion claim, under OWCP File No. xxxxxx923, finding that the medical evidence of record was insufficient to establish that the claimed additional medical conditions were causally related to the accepted employment injury. Appellant requested a review of the written record by a representative of OWCP's Branch of Hearings and Review and, by decision dated October 22, 2018, OWCP's hearing representative affirmed the May 24, 2018 decision. She requested reconsideration and, by decision dated January 16, 2020, OWCP denied modification of the October 22, 2018 decision. In its January 16, 2020 decision, OWCP found that medical evidence from OWCP File No. xxxxxxx205 failed to establish appellant's expansion claim in the current claim, OWCP File No. xxxxxxx923.

The Board, having duly considered the matter, finds that the case is not in posture for decision. Under its procedures, OWCP has determined that cases should be administratively combined where a new injury case is reported for an employee who previously filed an injury claim for the same part of the body and where correct adjudication depends on cross-referencing between files.² This will allow OWCP to consider all relevant claim files in developing this claim.³

In the present claim, OWCP referenced medical evidence from an earlier claim, OWCP File No. xxxxxx205. Its procedures provide that cases should be administratively combined when correct adjudication of the issues depends on frequent cross-referencing between files.⁴ However, OWCP has not administratively combined the case records related to appellant's expansion claim. As the Board is unable to review the evidence found in OWCP File No. xxxxxx205, the Board is not in a position to make an informed decision regarding appellant's entitlement to FECA

² Federal (FECA) Procedure Manual, Part 2 -- Claims, *File Maintenance and Management*, Chapter 2.400.8(c)(1) (February 2000); *V.G.*, Docket No. 19-0670 (issued April 30, 2020); *L.P.*, Docket Nos. 18-1558, 18-1568 (issued June 21, 2019); *L.S.*, Docket Nos. 17-1863, 17-1867, 17-1868 (issued April 18, 2018); *W.S.*, Docket No. 15-0969 (issued October 5, 2015); *C.C.*, Docket No. 14-1576 (issued March 9, 2015).

 $^{^3}$ *Id*.

⁴ See Federal (FECA) Procedure Manual, Part 2 -- Claims, File Maintenance and Management, Chapter 2.400.8c (February 2000).

benefits.⁵ Therefore, the case shall be remanded to OWCP to administratively combine OWCP File No. xxxxxx205 with OWCP File Nos. xxxxxx699 and xxxxxx923. Following this and other such further development as deemed necessary, it shall issue a *de novo* decision regarding appellant's expansion claim.

IT IS HEREBY ORDERED THAT the January 16, 2020 decision of the Office of Workers' Compensation Programs is set aside and the case is remanded to OWCP for further proceedings consistent with this order of the Board.

Issued: September 22, 2021 Washington, DC

Janice B. Askin, Judge Employees' Compensation Appeals Board

Patricia H. Fitzgerald, Alternate Judge Employees' Compensation Appeals Board

Valerie D. Evans-Harrell, Alternate Judge Employees' Compensation Appeals Board

⁵ See L.H., Docket No. 17-1960 (issued August 16, 2018); K.P., Docket No. 15-1945 (issued February 10, 2016); M.C., Docket No. 15-1706 (issued October 22, 2015).