

Employment and Training Administration Advisory System U.S. Department of Labor Washington, D.C. 20210	CLASSIFICATION UI Legislation and Federal Programs
	CORRESPONDENCE SYMBOL DL/UIOPS
	DATE August 10, 2007

ADVISORY: UNEMPLOYMENT INSURANCE PROGRAM LETTER NO. 27-07

TO: STATE WORKFORCE AGENCIES

FROM: EMILY STOVER DeROCCO
 Assistant Secretary 

SUBJECT: Required Submission of Unemployment Compensation Materials Using Form MA 8-7.

1. Purpose. To inform the states of the revised requirements for submitting unemployment compensation (UC) legislative and other materials using the Form MA 8-7.
2. References. Section 303(a)(6) of the Social Security Act (SSA); the Federal Unemployment Tax Act (FUTA); 20 CFR 601.3 as revised by 71 Federal Register 35511 (June 21, 2006); 20 CFR 609.1(d)(1), 614.1(d)(1), and 617.52(c)(1).
3. Background. The Form MA 8-7 has been used by states for many years to submit certain UC materials to the U.S. Department of Labor. The requirements pertaining to the MA 8-7 were previously found in Part I, Section 1215, of the Employment Security Manual, which is rescinded and replaced by this UIPL. OMB has approved the use of the MA 8-7 form through 06/30/2010.

The new reporting requirements are significantly reduced and are now aimed primarily at ensuring states provide materials necessary for assuring Federal law requirements are being met. States will no longer be required to submit such materials as research reports, training materials, or agreements between the state UC agency and other agencies, although the Department reserves the right to obtain these materials upon request. Also, the new requirements provide that, in certain limited cases, information that is otherwise readily available to the Department need not be submitted.

RESCISSIONS Employment Security Manual, Part I, Section 1215; UIPL 7-97	EXPIRATION DATE None
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4. Authority. Section 303(a)(6), SSA, requires, as a condition of receiving administrative grants, that state law contains provision for the “making of such reports, in such form and containing such information, as the Secretary of Labor may from time to time require, and compliance with such provisions as the Secretary of Labor may from time to time find necessary to ensure the correctness and verification of such reports.” Departmental regulations at 20 CFR 601.3 in part implement this requirement by requiring the submission of “all relevant state materials, such as statutes, executive and administrative orders, legal opinions, rules, regulations, interpretations, court opinions, etc. . . .” Also, the regulations for the UC for Federal Civilian Employees (UCFE) program at 20 CFR 609.1(d)(1) and for the UC for Ex-Service Members (UCX) program at 20 CFR 614.1(d)(1) require submission of certain documents to assure that states are properly administering these programs. The Trade Adjustment Assistance (which includes Trade Readjustment Allowances) program (TAA/TRA) regulations provide similar requirements at 20 CFR 617.52(c)(1).

The MA 8-7 is the mechanism for implementing these submittal requirements, the purpose of which is to provide the Secretary with sufficient information to determine whether (a) employers in a state qualify for tax credits under the FUTA; (b) the state meets the requirements for obtaining administrative grants under Title III, SSA; and (c) the state is fulfilling its obligations under Federal UC programs.

Note: Disaster Unemployment Assistance (DUA) appeals material should not be submitted using the MA 8-7. The state agencies are to submit a copy of any appeal decision issued to the appropriate Regional Administrator (RA). The RA will then submit these appeal decisions as appropriate to the National Office. See 20 CFR 625.10(b)(2).

5. Action Required. State administrators should distribute this advisory to appropriate staff, including appellate staff (to assure submission of appeals decisions as required) and attorney general staff (if these staff are responsible for submitting required court cases).
6. Inquiries. Please direct inquiries to the appropriate Regional Office.
7. Attachments.
 - I. Form MA 8-7
 - II. Instructions for Completing the Form MA 8-7

**Transmittal for Unemployment
Insurance Materials**

**US. Department of Labor
Employment and Training Administration**



OMB Approval No. 1205-0222
Expires: 06/30/2010

To: U.S. Department of Labor Employment and Training Administration Office of Workforce Security Room S-4231 200 Constitution Ave., N.W. Washington, D.C. 20210	From: (State)
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Check Appropriate Box(es)

- Statutory Material - Proposed and Enacted Legislation**
- Rules and Regulations - Proposed and Final**
- Official Interpretations**
- Decisions and Orders Issued by States Courts, including material related to Consent Orders**
- Precedential Administrative Decisions**
- Appellate Decisions in Federal UC Programs**

Comments:

Signature of Designated Official	Typed Name and Title	Date

Persons are not required to respond to this collection of information unless it displays a currently valid OMB control number. Respondent's obligation to reply to these reporting requirements are mandatory (20 CFR 6012 and 601.3). Public reporting burden for this collection of information is estimated to average one minute per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the U.S. Department of Labor, Office of Workforce Security, Room S4231, 200 Constitution Avenue, N.W. Washington, D.C. 20210 (Paperwork Reduction Project 1205-0222).

Instructions for Completing the Form MA 8-7

1. Material to be Submitted.

a. Statutory Material – Proposed and Enacted Legislation. Amendments pertaining to the establishment and operation of the UC law and UC program are required to be submitted. For purposes of conformity, the state's UC law includes statutes that affect the administration and the interpretation of the state's UC law, even though the statute may not be part of the state's UC code. For example, if an amendment made to a state law other than the UC code classifies a worker as an employee or independent contractor for UC purposes, the legislation is part of the state's UC law and must be submitted for review.

Submitting proposed legislation assists the Department in providing early assistance to the states in identifying and preventing issues. States should submit proposed legislation as soon as it becomes available and provide comment on the proposal's chance for passage with a request for an expedited review and comment, if appropriate.

Exception: Introduced and enacted state legislation are available to the Department through an automated legislative reporting service for all states except Puerto Rico and the Virgin Islands. States with information that is made available through this reporting service are not required to submit introduced and enacted legislation, although states are encouraged to advise the Department as soon as possible of bills likely to be enacted. Note this exception does not pertain to amendments to a bill after it has been introduced. These amendments must be submitted.

b. Rules and Regulations – Proposed and Final. All proposed and final rules and regulations that implement or interpret the UC law or other laws affecting the UC program must be submitted. These rules and regulations may pertain to matters such as covered employment, employer records and required reports, contributions, benefit eligibility and interpretation, and claims filing and processing.

As in the case of statutory amendments, submitting proposed rules for Departmental review assures any problems are identified and resolved early in the rulemaking process.

Exception: As is the case with state legislation, proposed and final rules are generally available to the Department through an automated legislative reporting service for all states except Puerto Rico and the Virgin Islands. States with information that is made available through this reporting service are not required to submit proposed and final rules.

c. Official Interpretations. All official interpretations of any provision of the UC law made by representatives of the state agency or other state agency must be submitted for review. These include administrative policy statements concerning the interpretation of any

provision of the UC law, which may include guidance to field staff, any letters giving opinions on questions of general application of the provision of state laws or regulations to third parties, as well as all opinions of the state Attorney General expressing the official interpretation of any state UC statute, amendment or regulation.

d. Decisions and Orders Issued by State Courts, including Material Related to Consent Orders. All decisions and orders issued by state courts involving UC benefits and taxes must be submitted for review to ensure that interpretation of state law does not conflict with Federal law. Copies of the administrative decision reviewed are to be included in the submission. All court cases should be submitted, even if the state determines these are not precedent-setting.

States are also to submit proposed consent orders. As in the case of proposed laws and regulations, reviewing these proposed orders allows the Department to identify and assist in resolving any issues under Federal law.

Exception: States should not submit decisions or orders that are issued without an opinion or analysis. These include cases where a court dismisses an appeal for a party's failure to pursue the case or affirms an administrative ruling without decision.

Federal court matters are not covered under this submittal requirement as they pertain to Federal interpretations of Federal law. States should immediately advise the Department when a matter involving Federal UC law, including the conformity provisions of FUTA and the SSA, reaches Federal court so that the Department may determine whether Federal participation in the case is desirable or necessary.

e. Precedential Administrative Decisions. The decisions issued by the first and second level appeals authorities that are considered precedent-setting must be submitted so that the Department may ascertain whether the interpretation of state law is consistent with Federal UC law.

f. Appellate Decisions in Federal UC programs. Decisions pertaining to the UCFE, UCX, and TAA/TRA programs that are based on an interpretation of the Federal laws or regulations must be submitted; decisions based on state law need not be submitted. For example, a state need not submit a decision applying a state law's "able and available" provisions pertaining to these programs.

It is expected that very few UCFE and UCX decisions will be submitted since most issues that are adjudicated for UCFE/UCX benefits are based on the states' UI laws, including separation issues for UCFE; states do not adjudicate separations from military service for UCX claims.

When it is appropriate to submit a decision based on an interpretation of Federal laws or regulations, in all cases where second level decisions are submitted, include the lower authority decision that was reviewed.

Note: Disaster Unemployment Assistance (DUA) appeals material should not be submitted using the MA 8-7. The state agencies are to submit a copy of any appeal decision issued to the appropriate Regional Administrator (RA). The RA will then submit these appeal decisions as appropriate to the National Office. See 20 CFR 625.10(b)(2).

The Department reserves the right to obtain additional information, as needed, for these Federal UC programs.

2. Submission Requirements.

- a. Use of separate forms. To assure that information related to Federal UC programs (UCFE, UCX, and TAA/TRA) is properly routed, material relating to these programs should not be included with material relating to the administration of the state's law. Otherwise, material may be bundled together.
- b. Fill out the Form MA 8-7 completely. Fill in the "From" section of the form, identify the type of material that is being submitted, and sign the form. If appropriate, briefly describe the material in the comments section of the form.
- c. Time frame for Submission. The MA 8-7 is not required to be submitted on a specific time frame. Instead, it is to be used only when the state has material to submit. However, states should submit material promptly to allow for Departmental review prior to the expiration of time frames for appeal or legislative action.
- d. Address. The address for submittal is preprinted on the MA 8-7 as follows:

U.S. Department of Labor
Employment and Training Administration
Office of Workforce Security
Room S-4231
200 Constitution Avenue N.W.
Washington, DC 20210

