

**FY 2020**

**CONGRESSIONAL BUDGET JUSTIFICATION**

**EMPLOYMENT AND TRAINING ADMINISTRATION**

**Community Service Employment for Older Americans**

This page is intentionally left blank.

# COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

## TABLE OF CONTENTS

Appropriation Language .....	1
Analysis of Appropriation Language.....	2
Amounts Available for Obligation.....	3
Summary of Changes .....	4
Summary Budget Authority and FTE by Activity .....	5
Budget Authority by Object Class .....	6
Appropriation History .....	7
Budget Activities .....	9
Community Service Employment for Older Americans.....	9

This page is intentionally left blank.

# COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

## APPROPRIATION LANGUAGE

*N/A*

# COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

## ANALYSIS OF APPROPRIATION LANGUAGE

<b>Language Provision</b>	<b>Explanation</b>
<i>N/A</i>	<i>The Administration is not requesting funding for this program in FY 2020.</i>

## COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

<b>AMOUNTS AVAILABLE FOR OBLIGATION</b>						
(Dollars in Thousands)						
	<b>FY 2018 Enacted</b>		<b>FY 2019 Enacted</b>		<b>FY 2020 Request</b>	
	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>
<b>A. Appropriation</b>	<b>0</b>	<b>\$400,000</b>	<b>0</b>	<b>\$400,000</b>	<b>0</b>	<b>\$0</b>
Transfer Pursuant to P.L. 115-31	0	-\$1,000	0	\$0	0	\$0
<i>Subtotal Appropriation</i>	<i>0</i>	<i>\$399,000</i>	<i>0</i>	<i>\$400,000</i>	<i>0</i>	<i>\$0</i>
<b>B. Gross Budget Authority</b>	<b>0</b>	<b>\$399,000</b>	<b>0</b>	<b>\$400,000</b>	<b>0</b>	<b>\$0</b>
Transfer Pursuant to P.L. 113-235	0	\$0	0	\$0	0	\$0
Offsetting Collections:						
<i>Subtotal Transfers</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>
<b>C. Budget Authority</b>	<b>0</b>	<b>\$399,000</b>	<b>0</b>	<b>\$400,000</b>	<b>0</b>	<b>\$0</b>
Offsetting Collections From:						
Prior Year Balance	0	\$0	0	\$3,412	0	\$0
<i>Subtotal</i>	<i>0</i>	<i>\$399,000</i>	<i>0</i>	<i>\$403,412</i>	<i>0</i>	<i>\$0</i>
<b>D. Total Budgetary Resources</b>	<b>0</b>	<b>\$399,000</b>	<b>0</b>	<b>\$403,412</b>	<b>0</b>	<b>\$0</b>
Unobligated Balance End-of-Year	0	-\$3,412	0	\$0	0	\$0
<b>E. Total, Estimated Obligations</b>	<b>0</b>	<b>\$395,588</b>	<b>0</b>	<b>\$403,412</b>	<b>0</b>	<b>\$0</b>

# COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

## SUMMARY OF CHANGES

(Dollars in Thousands)

	FY 2019 Enacted	FY 2020 Request	Net Change
<b>Budget Authority</b>			
General Funds	\$400,000	\$0	-\$400,000
<b>Total</b>	\$400,000	\$0	-\$400,000
<b>Full Time Equivalents</b>			
General Funds	0	0	0
<b>Total</b>	0	0	0

Explanation of Change	FY 2020 Change							
	FY 2019 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
<b>Increases:</b>								
<b>A. Built-Ins:</b>								
To Provide For:								
Costs of pay adjustments	0	\$0	0	\$0	0	\$0	0	\$0
Grants, subsidies, and contributions	0	\$400,000	0	\$0	0	\$0	0	\$0
<b>Built-Ins Subtotal</b>	<b>0</b>	<b>+\$400,000</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>B. Programs:</b>								
<b>Programs Subtotal</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>Total Increase</b>	<b>0</b>	<b>+\$400,000</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>Decreases:</b>								
<b>A. Built-Ins:</b>								
To Provide For:								
<b>Built-Ins Subtotal</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>B. Programs:</b>								
Community Service Employment for Older Americans funding elimination	0	\$400	0	\$0	0	-\$400,000	0	-\$400,000
<b>Programs Subtotal</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>-\$400,000</b>	<b>0</b>	<b>-\$400,000</b>
<b>Total Decrease</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>-\$400,000</b>	<b>0</b>	<b>-\$400,000</b>
<b>Total Change</b>	<b>0</b>	<b>+\$400,000</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>-\$400,000</b>	<b>0</b>	<b>-\$400,000</b>



## COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

<b>SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY</b>								
(Dollars in Thousands)								
	<b>FY 2018 Enacted</b>		<b>FY 2019 Enacted</b>		<b>FY 2020 Request</b>		<b>Diff. FY20 Request / FY19 Enacted</b>	
	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>
<b>Community Service Employment for Older Americans</b>	<b>0</b>	<b>400,000</b>	<b>0</b>	<b>400,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-400,000</b>
General Funds	0	400,000	0	400,000	0	0	0	-400,000
<b>Total</b>	<b>0</b>	<b>400,000</b>	<b>0</b>	<b>400,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-400,000</b>
<b>General Funds</b>	<b>0</b>	<b>400,000</b>	<b>0</b>	<b>400,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-400,000</b>

NOTE: 2018 reflects actual FTE.

## COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

<b>BUDGET AUTHORITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2018 Enacted</b>	<b>FY 2019 Enacted</b>	<b>FY 2020 Request</b>	<b>Diff. FY20 Request / FY19 Enacted</b>
	Full-Time Equivalent				
	<b>Total</b>	0	0	0	0
11.1	Full-time permanent	0	0	0	0
11.9	<b>Total personnel compensation</b>	0	0	0	0
41.0	Grants, subsidies, and contributions	400,000	400,000	0	-400,000
	<b>Total</b>	<b>400,000</b>	<b>400,000</b>	<b>0</b>	<b>-400,000</b>

## COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

<b>APPROPRIATION HISTORY</b>					
(Dollars in Thousands)					
	<b>Budget Estimates to Congress</b>	<b>House Allowance</b>	<b>Senate Allowance</b>	<b>Appropriations</b>	<b>FTE</b>
2010					
Base Appropriation	\$575,425		\$571,925	\$825,425	0
2011					
Base Appropriation	\$600,425	\$615,425	\$575,425	\$449,100	0
2012					
Base Appropriation...1/2/				\$448,251	0
2013					
Base Appropriation...3/				\$424,805	0
2014					
Base Appropriation...3/				\$434,371	0
2015					
Base Appropriation...3/				\$434,371	0
2016					
Base Appropriation	\$434,371	\$434,371	\$400,000	\$434,371	0
2017					
Base Appropriation	\$434,371		\$400,000	\$400,000	0
2018					
Base Appropriation...4/				\$400,000	0
2019					
Base Appropriation...5/				\$400,000	0
2020					
Base Appropriation	\$0				0

1/ Reflects a 0.189% across-the-board rescission pursuant to P.L. 112-74.

2/ The Budgets for 2012-2015 proposed to transfer the program to the Department of Health and Human Services.

3/ A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared.

4/ This bill was passed by the Senate. It was passed out of the House Subcommittee but was not reported out of the House Committee or by the full House.



# COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2018 Enacted</b>	<b>FY 2019 Enacted</b>	<b>FY 2020 Request</b>	<b>Diff. FY20 Request / FY19 Enacted</b>
<b>Activity Appropriation</b>	<b>400,000</b>	<b>400,000</b>	<b>0</b>	<b>-400,000</b>
FTE	0	0	0	0

## **Introduction**

The Community Service Employment for Older Americans (CSEOA) program, also known as the Senior Community Service Employment Program (SCSEP), supports the self-sufficiency and employment of older workers by providing part-time, paid community service positions and work-based training for unemployed, low-income individuals, age 55 and older.

Authorized by Title V of the Older Americans Act (OAA), SCSEP has a dual purpose “to foster individual economic self-sufficiency and to increase the number of participants placed in unsubsidized employment in the public and private sectors, while maintaining the community service focus of the program.” The Older Americans Act Reauthorization Act of 2016 amended the OAA.

In FY 2018, SCSEP grantees included 56 units of state and territorial government and 19 competitively selected national grantees. SCSEP-funded services are available in nearly all 3,000 U.S. counties and territories.

The 2020 Budget proposes the elimination of SCSEP.

## **Five-Year Budget Activity History**

<b><u>Fiscal Year</u></b>	<b><u>Funding</u></b> (Dollars in Thousands)	<b><u>FTE</u></b>
2015	\$434,371	0
2016	\$434,371	0
2017	\$400,000	0
2018	\$400,000	0
2019	\$400,000	0

## **Funding Mechanism**

The SCSEP program operates on a Program Year (PY) basis (July 1 to June 30) and SCSEP funds are distributed by a statutorily prescribed formula. In general, the formula allocates funds to every state, the District of Columbia, and Puerto Rico, based on U.S. Census data on the number of individuals in that jurisdiction who have low income and are 55 and older. Under current law, prior to determining the amount available to be allocated to the states, the District of Columbia, and Puerto Rico, funds are reserved for the following: 1) up to 1.5 percent of the total

## **COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS**

authorization as determined by the Secretary of Labor for pilots, demonstrations, and evaluation projects; 2) a fixed percentage of 0.75 percent of the total allocation to the territories of Guam, the U.S. Virgin Islands, American Samoa, and the Commonwealth of the Northern Mariana Islands; and 3) a portion determined by the Secretary of Labor for national public or non-profit agencies to serve eligible American Indian and Pacific Island/Asian American individuals.

After the reserved amounts are specified and the funding proportion for each state is determined by the formula, funds are allocated to and administered through grants to all state governors, Puerto Rico, the District of Columbia, and four territories, as well as national non-profit agencies. Approximately 22-percent of formula funds are awarded to the governors, with 78 percent competitively awarded to national non-profit agencies for services across the country. Under the OAA, these grants are renewed annually for four years, with an optional one-year extension.

### **FY 2020**

The FY 2020 Budget requests no funds for this program. SCSEP has a goal of transitioning half of participants into unsubsidized employment within the first quarter after exiting the program, but has struggled to achieve even this modest goal. Further, these placement rates exclude the nearly one-half of program participants who do not complete the program and are excluded from the measure. The goal of supporting the self-sufficiency and employment of older workers will be addressed through Workforce Innovation and Opportunity Act (WIOA) programs.

### **FY 2019**

In FY 2019, \$400,000,000 was appropriated for the period April 1, 2019, through June 30, 2020. Seventy-five grantees will provide low-income seniors with subsidized work experience in community service employment assignments. The Department anticipates that SCSEP will serve approximately 55,353 participants in FY 2019.

### **FY 2018**

In FY 2018, \$400,000,000 was appropriated for the period April 1, 2018, through June 30, 2019. Seventy-five grantees are providing low-income seniors with subsidized work experience in community service employment assignments. The Department anticipates that SCSEP will serve approximately 55,353 participants in FY 2018. SCSEP remains a mandatory partner with American Job Centers and, pursuant to WIOA, SCSEP grantees must carry out the responsibilities of one-stop partner programs, such as coordinating and aligning programs to better serve job seekers and businesses.

## COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
		<b>PY 2017 Enacted</b>		<b>PY 2018 Enacted</b>		<b>PY 2019 Enacted</b>	<b>PY 2020 Request</b>
		<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
<b>Community Service Employment for Older Americans</b>							
<b>Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs</b>							
<b>Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.</b>							
ETA- WIOA SCSEP- 01	Employment Rate – 2nd Quarter After Exit (WIOA Senior Community Service Employment Program)	N/A	N/A	[base]	--	TBD	TBD
ETA- WIOA SCSEP- 02	Employment Rate – 4th Quarter After Exit (WIOA Senior Community Service Employment Program)	N/A	N/A	[base]	--	TBD	TBD
ETA- WIOA SCSEP- 03	Median Earning – 2nd Quarter After Exit (WIOA Senior Community Service Employment Program)	N/A	N/A	[base]	--	TBD	TBD

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

# COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

## CHANGES IN FY 2020

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Costs of pay adjustments \$0

Grants, subsidies, and contributions 0

**Built-Ins Subtotal \$0**

**Net Program -\$400,000**

**Direct FTE 0**

	Estimate	FTE
<b>Base</b>	<b>\$400,000</b>	<b>0</b>
<b>Program Increase</b>	<b>\$0</b>	<b>0</b>
<b>Program Decrease</b>	<b>-\$400,000</b>	<b>0</b>