

Workforce Investment Act Non-Experimental Net Impact Evaluation

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The Workforce Investment Act

1998 Workforce Investment Act (WIA)

- Current annual budget: \$3 billion
- Implemented in 2000 in most states, replacing the Job Training Partnership Act (JTPA)
- Impact Estimates for primary programs serving adults:
 - Adult Program providing job search services and job training for disadvantaged workers
 - Dislocated Worker (DW) Program providing retraining and reemployment services for workers losing their jobs
- Using state administrative data for 12 states
 - Connecticut, Indiana, Kentucky, Maryland, Mississippi, Missouri, Minnesota, Montana, New Mexico, Tennessee, Utah, Wisconsin



Methods: Propensity Score Matching

Outcome: Earnings & employment 16 qtrs Control variables:

- Calendar quarter of program entry
- Demographics: gender (exact match), age, education, race/ethnicity
- Disability, veteran
- Local labor market
- Employment and earnings over the two years prior to program entry
- Industry of most recent job
 - Prior program participation (WIA, UI, ES)



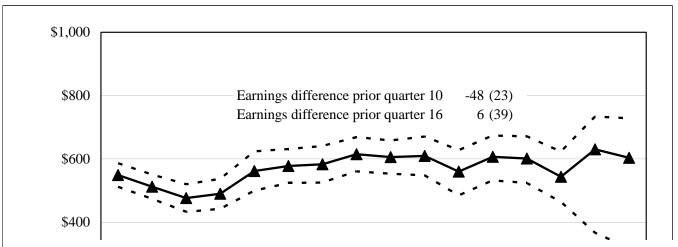
Comparisons

- WIA participants entering in
 - PY2003 (July 2003-June 2004)
 - PY2004 (July 2004-June 2005)
- Comparison group
 - Program contact in quarter of entry
 - UI claim data
 - Employment Service (ES) Wagner-Peyser
 - WIA participants entering and who did not receive training services (training impact)



Impact Estimates: Adult Program All Services

Figure V.1 Program Treatment Effect on Quarterly Earnings, Adult WIA versus Comparison Group : Females



Quarterly earnings increase by \$600 in 16 quarters after program entry

(Mean quarterly earnings are \$2000-\$4000)

Similar for males: Quarterly earnings increase by \$400









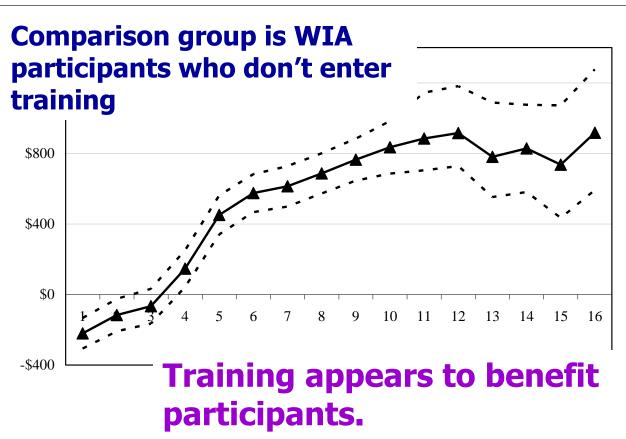
Specification Test

- Specification test: Is comparison group really comparable?
 - Concern: WIA chooses "high quality" participants
 - Check earnings 4 years before program entry
 - Test result: WIA participants show no evidence that they are advantaged
 - Stable differences do not explain higher post-program earnings



Impact Estimates: Adult Program Training

Figure V.15 Program Treatment Effect on Quarterly Earnings, Adult WIA Training versus Comparison **Group: Females**



Training

Earnings

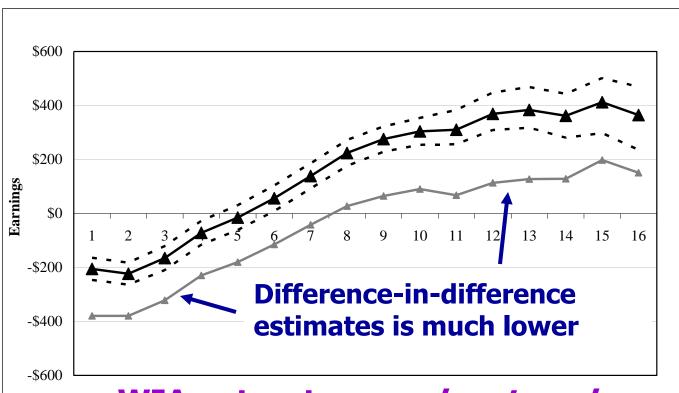
Females





Impact Estimates: Dislocated Worker Program All Services

Figure VI.1 Program Treatment Effect on Quarterly Earnings, Dislocated Worker WIA versus Comparison Group: Females



All Services

Earnings

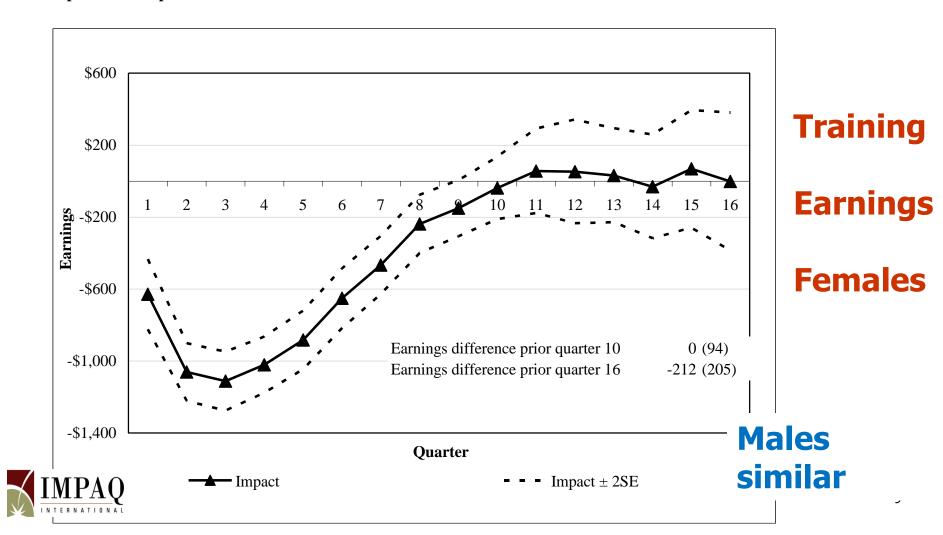
Females

WIA entrants are *advantaged*relative to the comparison group:
Causal impact is uncertain

Males similar

Impact Estimates: Dislocated Worker Program Training

Figure VI.13 Program Treatment Effect on Quarterly Earnings, Dislocated Worker WIA Training versus Comparison Group: Females



Conclusion

- Adult Program
 - There are probably long-term positive impacts of the WIA program
 - Training is valuable
- Dislocated Worker Program
 - Selection on stable unobserved factors may induce positive bias in impact estimates
 - Evidence for long-term impact is less clear

