Job Training That Works

Initial Earnings and Employment Findings from P/PV's Sectoral Employment Impact Study

September 15th and 16th 2009

U.S. DOL, ETA's Recovery and Reemployment Research Conference



The Study

- Three organizations selected from nominations from leaders in the workforce development field.
- Criteria: focused on a sector, sub sector or occupation; served over 100 people annually; had strong reputations; placed people above \$8 an hour.
- Organizations recruited double the participants who were randomly assigned to participate in the program or to the control group.
- Follow-up interview period began 24 months after baseline and could occur up to 30 months.



Three Organizations









Five Common Elements

- Sector focus: A continuum of strategies designed to engage an industry or a small set of industries.
- <u>Concern for candidates' career match</u>: Recruitment, screening and intake processes aimed at making appropriate career matches.
- Integrated skills training: Technical job-specific training, job-readiness workshops, and support to strengthen basic English and math skills.
- Individualized services to support training completion and success on the job: Social supports, such as childcare, transportation, housing and financial assistance as well as job-specific assistance.
- Flexibility to adjust to a changing environment: Close connection to industry allowing for shifts in occupational/industry focus; ability to alter mix of services to respond to changes in partner agencies or available funding.

Sector Focus

Wisconsin Regional Training Partnership (WRTP)

- manufacturing, construction and healthcare
- business/union membership organization; coordinators led industry specific committees that identified needs among member businesses; "ordered up" classes.
- Jewish Vocational Services (JVS Boston)
 - medical billing, accounting and office administration
 - employer advisory councils and account management approach; employers involved through interviewing, curriculum advise and internships.

Per Scholas

- information technology
- role as recycling social venture creates strong connections to industry; direct employer relationships and A+ certification.

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Characteristics of participants at baseline

- Set out to serve disadvantaged, low income job seekers and workers
 - ✤ Worked an average of 6.8 months in the year prior and earned \$9,872
 - ✤ 32% working at time of baseline
 - ✤ 81% were either African American or Latino
 - ✤ 37% ever on welfare
 - ✤ 22% had been convicted of a crime
 - Age
- -18 to 24 28%
- -25 to 54-70%
- − 55 and over − 2%
- Education
 - More than high school diploma 18%
 - High school diploma -53%
 - GED or high school equivalency 22%
 - Less than high school -7%

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Concern for candidates career match

- Requirements of the industry/specific jobs served as criteria for training program entry.
- All have multi-step processes in place in which individuals and organization decided on appropriateness of career/program match.
- Generate a large pool of candidates to reach target numbers.



Integrated skills training

* WRTP

- A short-term (40-160 hours) technical training brokered through a network of providers (local colleges/technical schools, industry personnel on loan) that included an "essential skills" component focused on operating within the work/industry culture.
- On average participants spent 1.9 months in training.

* JVS

- A 21- to 25-week training program that includes core classes in computer software, specialized training in medical or basic office skills or accounting, internship and job readiness and soft skills training.
- On average participants spent 4.7 months in training.

Per Scholas

- 15-week, 500-hour computer technician training program with "hands on" instruction and problem-solving and the opportunity to work as part-time interns. Participants eligible to take the A+ exam.
- * On average participants spent 3.3 months in training.

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Individualized services to support training completion and success on the job

- WRTP offered participant supports and remedial education through a network of public and community-based agencies.
- JVS participants accessed instruction in basic skills or ESL if needed. Legal matters, childcare needs and transportation difficulties are handled through partnerships with other agencies and organizations.
- Per Scholas offered services such as mentoring, counseling, employability workshops and assistance with work attire. Job placement services were also available to participants through external organizations.



Flexibility to adjust to a changing environment

- Act at the nexus between "three customers": job seekers, funding agencies and local employers.
- Broker resources together in services that meet the needs of all. Combination of public funding, such as WIA training vouchers, welfare-to-work and workforce attachment and advancement resources and private foundation support.
- Have the flexibility to innovate in response to changes in employers' needs and funding agency requirements.

The Analysis

- 1,014 respondents in the follow-up sample
- ✤ 79% response rate
- Regression analysis was performed on all outcomes controlling for baseline characteristics
- All outcomes analyzed over the entire 24 month follow-up period, in the second year of follow-up and in each of the 24 months

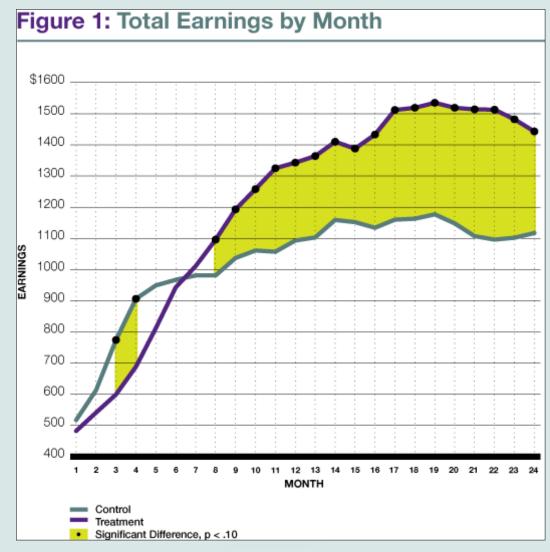


Earnings

- Program participants saw significant earnings gains, about \$4,500, when compared with controls over the entire follow-up period.
- Earnings gains were particularly strong during the second year, about \$4,000.
- Impacts began around the eighth month and continued throughout the follow-up period.



Earnings

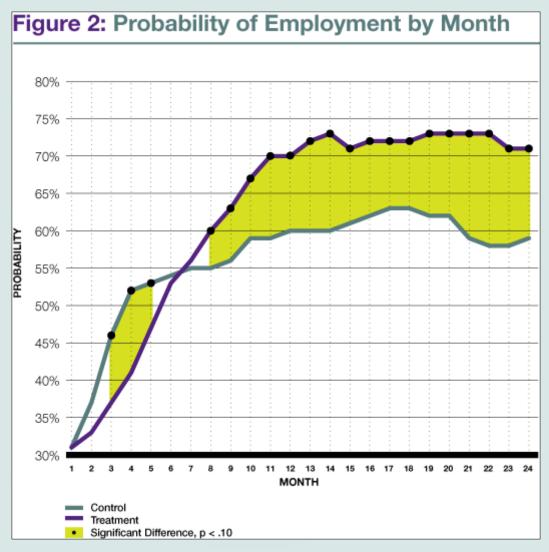


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Employment

- Program participants were more likely to work and worked more consistently than controls.
- Over the 24-month follow-up period, program participants worked about 1.5 months more than controls.
- By Year Two, employment rates for program participants averaged about 70%, versus 60% for controls.

Employment



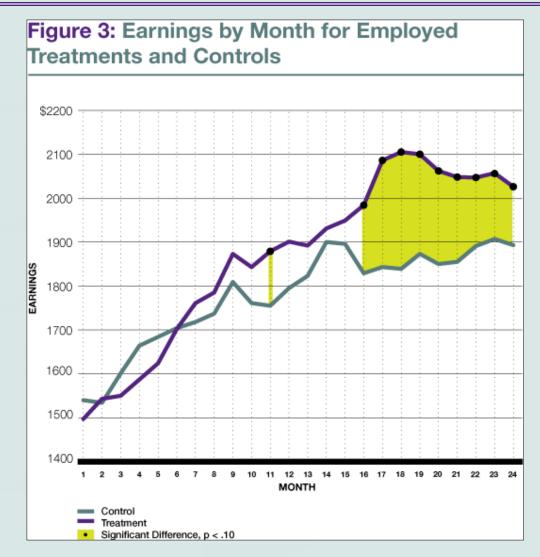
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Earnings for Those Employed

- Employment alone does not explain the difference in earnings between treatments and controls.
- Employed program participants earned about
 \$3,300 more than employed controls.
- All of these earnings gains occurred in Year Two.



Earnings for Those Employed

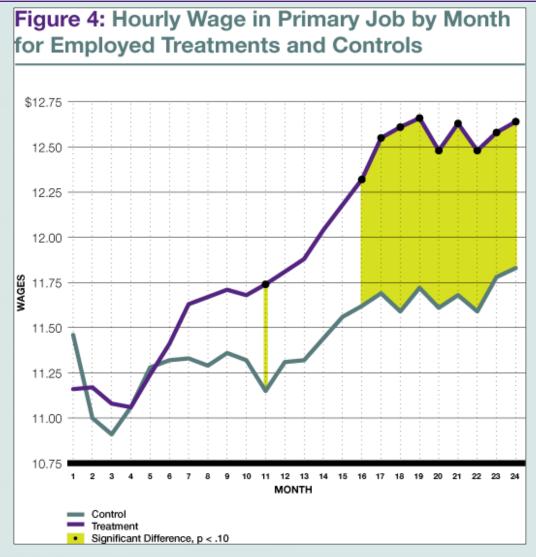




Hours, Wages and Benefits

- Employed program participants worked about 200 more hours than employed controls during Year Two.
- Employed program participants earned about 79 cents an hour more than employed controls in their most recent job.
- Program participants were significantly more likely than controls to work in jobs that offered benefits; participants spent an average of 11 months in these jobs—about 1.5 months longer than controls.

Hours, Wages and Benefits



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Further Findings

- All three sites saw positive impacts, though they differed
 - Wide range in the size and timing of impacts from site to site
- Also saw positive impacts for many sub-populations, though many were specific to sites
 - African Americans, Men, Women, Youth, Latino, Formerly Incarcerated
- Full discussion of site by site and sub-population findings in the final report



Interesting preliminary findings

- A+ certification may be contributing to positive impacts at Per Scholas
 - Program participants were significantly more likely to earn A+ certification: 55% vs. 9%
 - Those with A+ earned significantly more, were more likely to work, worked more hours and had higher hourly wages
- Access to union jobs may be contributing to impacts at WRTP
 - Program participants were more likely to have ever worked a unionized job: 38% 28%
 - Unionized workers earned significantly more, worked more months and had significantly higher wages

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Interesting preliminary findings

- Youth at JVS-Boston do particularly well
 - 98% of youth were women
 - Earned significantly more than controls in second year
 - Wages were not higher, but program participant youth worked significantly more than controls—three months and 600 more hours in the second year



Recommendations

- 1. Invest in job training that is industry-focused or employer-linked.
- 2. Create flexible guidelines that enable programs to build on local knowledge and experience.
- 3. Invest in programs that integrate a range of trainings and supports.
- 4. Streamline funding regulations to support programs that serve people based on common career interests.
- 5. Measure longer-term outcomes and reward programs that achieve longer-term success for participants.