

Budget of the United States Government Fiscal Year 2025 - Appendix

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

Federal Funds

TRAINING AND EMPLOYMENT SERVICES

For necessary expenses of the Workforce Innovation and Opportunity Act (referred to in this Act as "WIOA") and the National Apprenticeship Act, \$3,930,587,000, plus reimbursements, shall be available. Of the amounts provided:

(1) for grants to States for adult employment and training activities, youth activities, and dislocated worker employment and training activities, \$2,929,332,000 as follows:

(A) \$885,649,000 for adult employment and training activities, of which \$173,649,000 shall be available for the period July 1, 2025 through June 30, 2026, and of which \$712,000,000 shall be available for the period October 1, 2025 through June 30, 2026;

(B) \$948,130,000 for youth activities, which shall be available for the period April 1, 2025 through June 30, 2026; and

(C) \$1,095,553,000 for dislocated worker employment and training activities, of which \$235,553,000 shall be available for the period July 1, 2025 through June 30, 2026, and of which \$860,000,000 shall be available for the period October 1, 2025 through June 30, 2026:

Provided, That the funds available for allotment to outlying areas to carry out subtitle B of title I of the WIOA shall not be subject to the requirements of section 127(b)(1)(B)(ii) of such Act: Provided further, That notwithstanding the requirements of WIOA, outlying areas may submit a single application for a consolidated grant that awards funds that would otherwise be available to such areas to carry out the activities described in subtitle B of title I of the WIOA: Provided further, That such application shall be submitted to the Secretary of Labor (referred to in this title as "Secretary"), at such time, in such manner, and containing such information as the Secretary may require: Provided further, That outlying areas awarded a consolidated grant described in the preceding provisos may use the funds for any of the programs and activities authorized under such subtitle B of title I of the WIOA subject to approval of the application and such reporting requirements issued by the Secretary; and

(2) for national programs, \$1,001,255,000 as follows:

(A) \$277,859,000 for the dislocated workers assistance national reserve, of which \$77,859,000 shall be available for the period July 1, 2025 through September 30, 2026, and of which \$200,000,000 shall be available for the period October 1, 2025 through September 30, 2026: Provided, That funds provided to carry out section 132(a)(2)(A) of the WIOA may be used to provide assistance to a State for statewide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas and such workers remain dislocated; coordinate the State workforce development plan with emerging economic development needs; and train such eligible dislocated workers: Provided further, That funds provided to carry out sections 168(b) and 169(c) of the WIOA may be used for technical assistance and demonstration projects, respectively, that provide assistance to new entrants in the workforce and incumbent workers: Provided further, That notwithstanding section 168(b) of the WIOA, of the funds provided under this subparagraph, the Secretary may reserve not more than 10 percent of such funds to provide technical assistance and carry out additional activities related to the transition to the WIOA: Provided further, That of the funds provided under this subparagraph, \$170,000,000 shall be for training and employment assistance under sections 168(b), 169(c) (notwithstanding the 10 percent limitation in such section) and 170 of the WIOA as follows:

(i) \$50,000,000 shall be for workers in the Appalachian region, as defined by 40 U.S.C. 14102(a)(1), workers in the Lower Mississippi, as defined in section 4(2) of the Delta Development Act (Public Law 100-460, 102 Stat. 2246; 7 U.S.C. 2009aa(2)), and workers in the region served by the Northern Border Regional Commission, as defined by 40 U.S.C. 15733;

(ii) \$70,000,000 shall be for the purpose of developing, offering, or improving educational or career training programs at community colleges, defined as public institutions of higher education, as described in section 101(a) of the Higher Education Act of 1965 and at which the associate's degree is primarily the highest degree awarded, with other eligible institutions of higher education, as defined in section 101(a) of the Higher Education Act of 1965, eligible to participate through consortia, with community colleges as the lead grantee: Provided, That the Secretary shall follow the requirements for the program in House Report 116-62 (except that the 120-day requirement, the requirement for each individual grant proposal to include a plan for a third party evaluation, and the 15-day advance notice requirement shall not apply): Provided further, That any grant funds used for apprenticeships shall be used to support only apprenticeship programs registered under the National Apprenticeship Act and as referred to in section 3(7)(B) of the WIOA: Provided further, That the Secretary may reserve not more than 5 percent of such funds for technical assistance (and such funds shall not be included in determining the percentage limitation otherwise applicable to technical assistance under section 168(b) of the WIOA or the 10 percent limitation under this subparagraph) and not more than 2 percent of such funds to conduct evaluations: Provided further, That such funds shall be available in addition to any other funds available for such purposes; and

(iii) \$50,000,000 shall be for grants, contracts, or cooperative agreements for industry or sector partnerships to expand employment and training activities for high-skill, high-wage, or in-demand sectors and occupations for dislocated workers and other unemployed or underemployed workers, and other individuals with barriers to employment, new entrants to the workforce, or incumbent workers: Provided, That the Secretary may reserve not more than 5 percent of such funds for technical assistance (and such funds shall not

be included in determining the percentage limitation otherwise applicable to technical assistance under section 168(b) of the WIOA or the 10 percent limitation under this subparagraph) and not more than 2 percent of such funds to conduct evaluations: Provided further, That such funds shall be available in addition to any other funds available for such purposes;

(B) \$60,000,000 for Native American programs under section 166 of the WIOA, which shall be available for the period July 1, 2025 through June 30, 2026;

(C) \$97,396,000 for migrant and seasonal farmworker programs under section 167 of the WIOA, including \$90,134,000 for formula grants (of which not less than 70 percent shall be for employment and training services), \$6,591,000 for migrant and seasonal housing (of which not less than 70 percent shall be for permanent housing), and \$671,000 for other discretionary purposes, which shall be available for the period April 1, 2025 through June 30, 2026: Provided, That notwithstanding any other provision of law or related regulation, the Department of Labor shall take no action limiting the number or proportion of eligible participants receiving related assistance services or discouraging grantees from providing such services: Provided further, That notwithstanding the definition of "eligible seasonal farmworker" in section 167(i)(3)(A) of the WIOA relating to an individual being "low-income", an individual is eligible for migrant and seasonal farmworker programs under section 167 of the WIOA under that definition if, in addition to meeting the requirements of clauses (i) and (ii) of section 167(i)(3)(A), such individual is a member of a family with a total family income equal to or less than 150 percent of the poverty line;

(D) \$105,000,000 for YouthBuild activities as described in section 171 of the WIOA, which shall be available for the period April 1, 2025 through June 30, 2026: Provided, That amounts awarded under this paragraph may be used to meet all or a portion of the requirement to provide matching funds under section 121(e) of the National and Community Service Act of 1990 (42 U.S.C. 12571 (e)) and all or a portion of any requirement to provide matching funds under the Domestic Volunteer Service Act of 1973 (42 U.S.C. 4950 et seq.);

(E) \$120,000,000 for ex-offender activities, under the authority of section 169 of the WIOA, which shall be available for the period April 1, 2025 through June 30, 2026: Provided, That of this amount, \$30,000,000 shall be for competitive grants to national and regional intermediaries for activities that prepare for employment young adults with criminal legal histories, young adults who have been justice system-involved, or young adults who have dropped out of school or other educational programs, with a priority for projects serving high-crime, high-poverty areas;

(F) \$6,000,000 for the Workforce Data Quality Initiative, under the authority of section 169 of the WIOA, which shall be available for the period July 1, 2025 through June 30, 2026; and

(G) \$335,000,000 to expand opportunities through apprenticeships only registered under the National Apprenticeship Act and as referred to in section 3(7)(B) of the WIOA, to be available to the Secretary to carry out activities through grants, cooperative agreements, contracts and other arrangements, with States and other appropriate entities, including equity intermediaries and business and labor industry partner intermediaries, which shall be available for the period July 1, 2025 through June 30, 2026.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016-0174-0-1-504	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Adult Employment and Training Activities	882	883	886
0003 Dislocated Worker Employment and Training Activities	1,398	1,401	1,422
0005 Youth Activities	1,046	1,057	1,053
0008 Reintegration of Ex-Offenders	102	113	115
0010 Native Americans	74	57	60
0011 Migrant and Seasonal Farmworkers	96	99	97
0015 H-1B Job Training Grants	192	98	174
0017 Data Quality Initiative	6	6	6
0024 Apprenticeship Grants	181	304	295
0026 Community Projects	138	217	217
0027 Outlying Areas .....	.....	4	.....
0799 Total direct obligations	4,115	4,239	4,325
0801 Training and Employment Services (Reimbursable)	75	.....	.....
0900 Total new obligations, unexpired accounts	4,190	4,239	4,325
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	831	882	811
1001 Discretionary unobligated balance brought fwd, Oct 1	620	.....	.....
1010 Unobligated balance transfer to DOL CEO (016-0165)	-4	-4	.....
1021 Recoveries of prior year unpaid obligations	7	.....	.....
1070 Unobligated balance (total)	834	878	811

TRAINING AND EMPLOYMENT SERVICES—Continued
Program and Financing—Continued

Identification code 016-0174-0-1-504	2023 actual	2024 est.	2025 est.
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	2,369	2,369	2,159
1120 Appropriations transferred to ETA PA [016-0172]	-2		
1130 Appropriations permanently reduced		-83	
1131 Unobligated balance of appropriations permanently reduced		-59	
1160 Appropriation, discretionary (total)	2,367	2,227	2,159
Advance appropriations, discretionary:			
1170 Advance appropriation	1,772	1,772	1,772
1172 Advance appropriations transferred to DM-CEO [016-0165]	-5	-5	
1172 Advance appropriations transferred to ETA PA [016-0172]	-2	-2	
1180 Advanced appropriation, discretionary (total)	1,765	1,765	1,772
Appropriations, mandatory:			
1201 Appropriation (H-1B Skills Training)	169	181	174
1203 Appropriation (previously unavailable)(special or trust) ...	14	9	10
1230 Appropriations and/or unobligated balance of appropriations permanently reduced	-142		
1232 Appropriations and/or unobligated balance of appropriations temporarily reduced	-10	-10	-10
1260 Appropriations, mandatory (total)	31	180	174
Spending authority from offsetting collections, discretionary:			
1700 Collected	75		
1900 Budget authority (total)	4,238	4,172	4,105
1930 Total budgetary resources available	5,072	5,050	4,916
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	882	811	591
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	5,267	5,566	5,465
3010 New obligations, unexpired accounts	4,190	4,239	4,325
3011 Obligations ("upward adjustments"), expired accounts	4		
3020 Outlays (gross)	-3,779	-4,340	-4,586
3040 Recoveries of prior year unpaid obligations, unexpired	-7		
3041 Recoveries of prior year unpaid obligations, expired	-109		
3050 Unpaid obligations, end of year	5,566	5,465	5,204
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1	-45		
3071 Change in uncollected pymts, Fed sources, expired	45		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	5,222	5,566	5,465
3200 Obligated balance, end of year	5,566	5,465	5,204
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	4,207	3,992	3,931
Outlays, gross:			
4010 Outlays from new discretionary authority	835	863	866
4011 Outlays from discretionary balances	2,820	3,353	3,536
4020 Outlays, gross (total)	3,655	4,216	4,402
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources	-119		
4033 Non-Federal sources	-1		
4040 Offsets against gross budget authority and outlays (total) ...	-120		
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts	45		
4060 Additional offsets against budget authority only (total)	45		
4070 Budget authority, net (discretionary)	4,132	3,992	3,931
4080 Outlays, net (discretionary)	3,535	4,216	4,402
Mandatory:			
4090 Budget authority, gross	31	180	174
Outlays, gross:			
4101 Outlays from mandatory balances	124	124	184
4180 Budget authority, net (total)	4,163	4,172	4,105
4190 Outlays, net (total)	3,659	4,340	4,586

Summary of Budget Authority and Outlays (in millions of dollars)

	2023 actual	2024 est.	2025 est.
Enacted/requested:			
Budget Authority	4,163	4,172	4,105
Outlays	3,659	4,340	4,586
Legislative proposal, subject to PAYGO:			
Budget Authority			8,000
Outlays			89
Total:			
Budget Authority	4,163	4,172	12,105
Outlays	3,659	4,340	4,675

Enacted in 2014, the Workforce Innovation and Opportunity Act (WIOA) is the primary authorization for this appropriation account. The Act is intended to provide job seekers and workers with the labor market information, job search assistance, and training they need to get and keep good jobs, and to provide employers with skilled workers. Funds appropriated for this account generally are available on a July to June program year basis, and include substantial advance appropriation amounts. This account includes:

Adult employment and training activities.—Grants to provide financial assistance to States and territories to design and operate training and employment assistance programs for adults, including low-income individuals and public assistance recipients.

Youth activities.—Grants to support a wide range of activities and services to prepare low-income youth for academic and employment success, including summer and year-round jobs. The program links academic and occupational learning with youth development activities.

Dislocated worker employment and training activities.—Grants to provide reemployment services and retraining assistance to individuals dislocated from their employment. Includes *SECTOR* grants to support the development and expansion of sector partnerships between employers, education and training providers, and community-based groups to equitably deliver high-quality training focused on growing industries, with a particular focus on clean energy sectors of the economy. Also includes grants that will strengthen community colleges' capacity to provide effective training programs.

Reentry Employment Opportunities.—Supports activities authorized under section 169 of the WIOA to help individuals exiting incarceration make a successful transition to community life and long-term employment through mentoring, job training, and other services. The Department also provides competitive grants for a range of young adults who have been involved with the criminal justice system or who left high school before graduation, particularly those in high-poverty, high-crime areas, with similar services. The Administration intends to devote funds to test and replicate evidence-based strategies for serving individuals leaving incarceration. The Department of Labor will continue to coordinate closely with the Department of Justice and other relevant Agencies in carrying out this program.

Apprenticeship.—Activities that support and expand Registered Apprenticeship programs at the state and local levels through a range of activities, such as state-specific outreach strategies, partnerships, economic development strategies, and expanded access to apprenticeship opportunities for under-represented populations through pre-apprenticeships and career pathways.

YouthBuild.—Grants to provide academic training and occupational skills training, mentoring, and supportive services to eligible at-risk youth, with a specific focus on attaining construction skills through building or rehabilitating affordable housing for low-income or homeless families in their own neighborhoods.

Indian and Native American Program.—Grants to provide employment, education, intensive training, and supportive services to tribes, tribal consortia, and nonprofit Indian organizations.

Migrant and Seasonal Farmworkers.—Grants to provide employment and training services to migrant and seasonal farmworkers (MSFW) and their dependents. The program provides career, training, housing assistance, youth, and other related assistance services to MSFWs.

Workforce Data Quality Initiative.—Grants to support states in developing, connecting, and enhancing their longitudinal data systems that integrate education and workforce data to support evaluation and research on the effectiveness of workforce and education programs, and to provide customer-friendly information to help job seekers select the education and training programs that best suit their needs.

Object Classification (in millions of dollars)

Identification code 016-0174-0-1-504	2023 actual	2024 est.	2025 est.
Direct obligations:			
25.1 Advisory and assistance services	107	110	
25.2 Other services from non-Federal sources	4		43
25.3 Other goods and services from Federal sources	28	15	
41.0 Grants, subsidies, and contributions	3,976	4,114	4,282
99.0 Direct obligations	4,115	4,239	4,325
99.0 Reimbursable obligations	75		
99.9 Total new obligations, unexpired accounts	4,190	4,239	4,325

TRAINING AND EMPLOYMENT SERVICES
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016–0174–4–1–504	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0028 Career Training Fund			8,000
0900 Total new obligations, unexpired accounts (object class 41.0)			8,000
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation			8,000
1930 Total budgetary resources available			8,000
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts			8,000
3020 Outlays (gross)			-89
3050 Unpaid obligations, end of year			7,911
Memorandum (non-add) entries:			
3200 Obligated balance, end of year			7,911
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross			8,000
Outlays, gross:			
4100 Outlays from new mandatory authority			89
4180 Budget authority, net (total)			8,000
4190 Outlays, net (total)			89

The Budget proposes a new \$8,000,000,000 Career Training Fund to ensure that workers from all backgrounds have access to high-quality training that leads directly to good jobs. The Fund, which would be administered by the Department of Labor in collaboration with the Departments of Commerce and Education, would provide approximately 750,000 workers with in-demand, employer-led sector-based training, along with wrap-around supports. The Career Training Fund would provide full funding for individuals to enroll in evidence-based training programs operated by unions, non-profits, community colleges, and other providers that are proven to deliver robust earnings increases, particularly for underserved workers, and that provide industry-recognized credentials. These new investments would supplement Workforce Innovation and Opportunity Act programs by providing the resources to deliver high-quality training at scale.

JOB CORPS

(INCLUDING TRANSFER OF FUNDS)

To carry out subtitle C of title I of the WIOA, including Federal administrative expenses, the purchase and hire of passenger motor vehicles, the construction, alteration, and repairs of buildings and other facilities, and the purchase of real property for training centers as authorized by the WIOA, \$1,764,376,000, plus reimbursements, as follows:

(1) \$1,605,741,000 for Job Corps Operations, which shall be available for the period July 1, 2025 through June 30, 2026: Provided, That the Secretary may transfer up to 3 percent of such funds for construction, rehabilitation, and acquisition of Job Corps Centers: Provided further, That any funds transferred pursuant to the preceding proviso shall be available for obligation through June 30, 2028: Provided further, That the Committees on Appropriations of the House of Representatives and the Senate shall be notified at least 15 days in advance of any such transfer;

(2) \$123,000,000 for construction, rehabilitation and acquisition of Job Corps Centers, which shall be available for the period July 1, 2025 through June 30, 2028, and which may include the acquisition, maintenance, and repair of major items of equipment; and

(3) \$35,635,000 for necessary expenses of Job Corps, which shall be available for obligation for the period October 1, 2024 through September 30, 2026: Provided, That no funds from any other appropriation shall be used to provide meal services at or for Job Corps Centers.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016–0181–0–1–504	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Operations	1,894	1,603	1,606
0002 Construction, Rehabilitation, and Acquisition (CRA)	115	123	123
0003 Administration	34	34	35

0900 Total new obligations, unexpired accounts	2,043	1,760	1,764
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Budgetary resources:

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	1,172	937	932
1010 Unobligated balance transfer to DM-DPE [016–0165]	-5	-5	
1021 Recoveries of prior year unpaid obligations	54		
1070 Unobligated balance (total)	1,221	932	932
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	1,760	1,760	1,764
1900 Budget authority (total)	1,760	1,760	1,764
1930 Total budgetary resources available	2,981	2,692	2,696
Memorandum (non-add) entries:			
1940 Unobligated balance expiring	-1		
1941 Unexpired unobligated balance, end of year	937	932	932

Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	1,273	1,318	1,329
3010 New obligations, unexpired accounts	2,043	1,760	1,764
3011 Obligations ("upward adjustments"), expired accounts	16		
3020 Outlays (gross)	-1,773	-1,749	-1,754
3040 Recoveries of prior year unpaid obligations, unexpired	-54		
3041 Recoveries of prior year unpaid obligations, expired	-187		
3050 Unpaid obligations, end of year	1,318	1,329	1,339
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	1,273	1,318	1,329
3200 Obligated balance, end of year	1,318	1,329	1,339

Budget authority and outlays, net:

Discretionary:			
4000 Budget authority, gross	1,760	1,760	1,764
Outlays, gross:			
4010 Outlays from new discretionary authority	135	191	193
4011 Outlays from discretionary balances	1,638	1,558	1,561
4020 Outlays, gross (total)	1,773	1,749	1,754
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4033 Non-Federal sources	-1		
4040 Offsets against gross budget authority and outlays (total) ...	-1		
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts	1		
4060 Additional offsets against budget authority only (total)	1		
4070 Budget authority, net (discretionary)	1,760	1,760	1,764
4080 Outlays, net (discretionary)	1,772	1,749	1,754
4180 Budget authority, net (total)	1,760	1,760	1,764
4190 Outlays, net (total)	1,772	1,749	1,754

Established in 1964 as part of the Economic Opportunity Act and authorized by the Workforce Innovation and Opportunity Act of 2014 (P.L. 113–128, Title 1, Subtitle C, section 141), Job Corps is the nation's largest federally-funded, primarily residential, training program for at-risk youth. Job Corps provides economically disadvantaged youth with academic, career technical and marketable skills to enter the workforce, enroll in post-secondary education, or enlist in the military. Job Corps participants must be economically disadvantaged youth, between the ages of 16–24, and meet one or more of the following criteria: basic skills deficient; a school dropout; homeless, a runaway, or a foster child; a parent; or in need of additional education, vocational training, or intensive counseling and related assistance in order to participate successfully in regular schoolwork or to secure and hold employment.

Large and small businesses, nonprofit organizations, Native American organizations and Alaskan Native corporations manage and operate the majority of the Job Corps centers through contractual agreements with the Department of Labor, while the remaining centers are operated through an interagency agreement with the U.S. Department of Agriculture.

Object Classification (in millions of dollars)

Identification code 016–0181–0–1–504	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	87	82	86
11.5 Other personnel compensation		27	27
11.9 Total personnel compensation	87	109	113
12.1 Civilian personnel benefits	38	37	37
13.0 Benefits for former personnel		1	1
21.0 Travel and transportation of persons	2	2	2
22.0 Transportation of things		1	1
23.1 Rental payments to GSA	2	1	1
23.2 Rental payments to others	10	8	8
23.3 Communications, utilities, and miscellaneous charges	8	4	4
25.1 Advisory and assistance services	42	18	18

JOB CORPS—Continued
Object Classification—Continued

Identification code 016-0181-0-1-504	2023 actual	2024 est.	2025 est.
25.2 Other services from non-Federal sources	1,673	1,433	1,433
25.3 Other goods and services from Federal sources	51	26	26
25.4 Operation and maintenance of facilities	41	43	43
26.0 Supplies and materials	17	6	6
31.0 Equipment	1	12	12
32.0 Land and structures	70	47	47
41.0 Grants, subsidies, and contributions	1	12	12
99.0 Direct obligations	2,043	1,760	1,764
99.9 Total new obligations, unexpired accounts	2,043	1,760	1,764

Employment Summary

Identification code 016-0181-0-1-504	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment	130	131	131

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

To carry out title V of the Older Americans Act of 1965 (referred to in this Act as "OAA"), \$405,000,000, which shall be available for the period April 1, 2025 through June 30, 2026, and may be recaptured and reobligated in accordance with section 517(c) of the OAA.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016-0175-0-1-504	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 National programs	419	405	405
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	4	2	1
1010 Unobligated balance transfer to DM-DPE [016-0165]	-1	-1	.....
1012 Unobligated balance transfers between expired and unexpired accounts	15	.....	.....
1070 Unobligated balance (total)	18	1	1
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	405	405	405
1120 Appropriations transferred to DM-PDS [016-0165]	-2	.....	.....
1160 Appropriation, discretionary (total)	403	405	405
1930 Total budgetary resources available	421	406	406
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	2	1	1
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	377	383	329
3010 New obligations, unexpired accounts	419	405	405
3020 Outlays (gross)	-390	-459	-405
3041 Recoveries of prior year unpaid obligations, expired	-23	.....	.....
3050 Unpaid obligations, end of year	383	329	329
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	377	383	329
3200 Obligated balance, end of year	383	329	329
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	403	405	405
Outlays, gross:			
4010 Outlays from new discretionary authority	62	77	77
4011 Outlays from discretionary balances	328	382	328
4020 Outlays, gross (total)	390	459	405
4180 Budget authority, net (total)	403	405	405
4190 Outlays, net (total)	390	459	405

Community Service Employment for Older Americans (CSEOA) is a community service and work-based job training program for older Americans. Authorized by Title IV of the Older Americans Act, as amended, and reauthorized in 2020 (P.L. 116-131), the program provides training for low-income, unemployed seniors ages 55 and older. Participants gain work experience in a variety of community service activities at non-profit and public facilities, including schools, hospitals, day-care centers, and senior centers. The program provides over 40 million community service hours to public and non-profit agencies, allowing them to enhance and provide needed services.

Object Classification (in millions of dollars)

Identification code 016-0175-0-1-504	2023 actual	2024 est.	2025 est.
Direct obligations:			
25.2 Other services from non-Federal sources	4	1	.....
25.3 Other goods and services from Federal sources	5	1	.....
41.0 Grants, subsidies, and contributions	410	403	405
99.9 Total new obligations, unexpired accounts	419	405	405

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES

For payments during fiscal year 2025 of trade adjustment benefit payments and allowances under part I of subchapter B of chapter 2 of title II of the Trade Act of 1974, and section 246 of that Act; and for training, employment and case management services, allowances for job search and relocation, and related State administrative expenses under part II of subchapter B of chapter 2 of title II of the Trade Act of 1974, and including benefit payments, allowances, training, employment and case management services, and related State administration provided pursuant to section 231(a) of the Trade Adjustment Assistance Extension Act of 2011, and sections 405(a) and 406 of the Trade Preferences Extension Act of 2015, \$414,700,000 together with such amounts as may be necessary to be charged to the subsequent appropriation for payments for any period subsequent to September 15, 2025; Provided, That notwithstanding section 502 of this Act, any part of the appropriation provided under this heading may remain available for obligation beyond the current fiscal year pursuant to the authorities of section 245(c) of the Trade Act of 1974 (19 U.S.C. 2317(c)).

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016-0326-0-1-999	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Trade Adjustment Assistance benefits	46	23	15
0002 Trade Adjustment Assistance training and other activities	40	38	16
0005 Wage Insurance Payments	4	2	1
0900 Total new obligations, unexpired accounts (object class 41.0)	90	63	32
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation	494	67	34
1230 Appropriations and/or unobligated balance of appropriations permanently reduced	-28	-4	-2
1260 Appropriations, mandatory (total)	466	63	32
1900 Budget authority (total)	466	63	32
1930 Total budgetary resources available	466	63	32
Memorandum (non-add) entries:			
1940 Unobligated balance expiring	-376	.....	.....
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	877	560	223
3010 New obligations, unexpired accounts	90	63	32
3020 Outlays (gross)	-183	-183	-32
3041 Recoveries of prior year unpaid obligations, expired	-224	-217	-217
3050 Unpaid obligations, end of year	560	223	6
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	877	560	223
3200 Obligated balance, end of year	560	223	6
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross	466	63	32
Outlays, gross:			
4100 Outlays from new mandatory authority	33	63	32

4101	Outlays from mandatory balances	150	120	.....
4110	Outlays, gross (total)	183	183	32
4180	Budget authority, net (total)	466	63	32
4190	Outlays, net (total)	183	183	32

Summary of Budget Authority and Outlays (in millions of dollars)

	2023 actual	2024 est.	2025 est.
Enacted/requested:			
Budget Authority	466	63	32
Outlays	183	183	32
Legislative proposal, subject to PAYGO:			
Budget Authority .....	.....	.....	359
Outlays .....	.....	.....	232
Total:			
Budget Authority	466	63	391
Outlays	183	183	264

The Federal Unemployment Benefits and Allowances (FUBA) account funds the Trade Adjustment Assistance (TAA) for Workers program, which provides income support through Trade Readjustment Allowances (TRA); funding for training, employment and case management services, job search allowances, and relocation allowances through Training and Other Activities; and wage supplements through Alternative/Reemployment Trade Adjustment Assistance (A/RTAA).

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-0326-4-1-999	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Trade Adjustment Assistance benefits	19
0002 Trade Adjustment Assistance training and other activities	337
0005 Wage Insurance Payments	3
0900 Total new obligations, unexpired accounts (object class 41.0)	359
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation	381
1230 Appropriations and/or unobligated balance of appropriations permanently reduced	-22
1260 Appropriations, mandatory (total)	359
1930 Total budgetary resources available	359
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts	359
3020 Outlays (gross)	-232
3050 Unpaid obligations, end of year	127
Memorandum (non-add) entries:			
3200 Obligated balance, end of year	127
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross	359
Outlays, gross:			
4100 Outlays from new mandatory authority	104
4101 Outlays from mandatory balances	128
4110 Outlays, gross (total)	232
4180 Budget authority, net (total)	359
4190 Outlays, net (total)	232

The FY 2025 Budget proposes a reauthorization of the Reversion 2021 version of the TAA program. This reauthorization would restore the version of TAA that was in effect from July 1, 2021, through June 30, 2022. Restoring Reversion 2021 would allow new eligible manufacturing workers displaced by foreign trade to receive the critical benefits and services of TAA, including employment and case management services, training, and income support.

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS
(INCLUDING TRANSFER OF FUNDS)

For authorized administrative expenses, \$84,066,000, together with not to exceed \$4,241,363,000 which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund ("the Trust Fund"), of which—

(1) \$3,422,274,000 from the Trust Fund is for grants to States for the administration of State unemployment insurance laws as authorized under title III of the Social Security Act (including not less than \$388,000,000 to carry out reemployment services and eligibility assessments under section 306 of such Act, any claimants of regular compensation, as defined in such section, including those who are profiled as most likely to exhaust their benefits, may be eligible for such services and assessments: Provided, That of such amount, \$117,000,000 is specified for grants under section 306 of the Social Security Act and is provided to meet the terms of section 251(b)(2)(E)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, and \$271,000,000 is additional new budget authority specified for purposes of section 251(b)(2)(E)(i)(VI) of such Act; and \$9,000,000 for continued support of the Unemployment Insurance Integrity Center of Excellence), the administration of unemployment insurance for Federal employees and for ex-service members as authorized under 5 U.S.C. 8501-8523, and the administration of trade readjustment allowances, reemployment trade adjustment assistance, and alternative trade adjustment assistance under the Trade Act of 1974 and under section 231(a) of the Trade Adjustment Assistance Extension Act of 2011, and sections 405(a) and 406 of the Trade Preferences Extension Act of 2015, and shall be available for obligation by the States through December 31, 2025, except that funds used for automation shall be available for Federal obligation through December 31, 2025, and for State obligation through September 30, 2027, or, if the automation is being carried out through consortia of States, for State obligation through September 30, 2031, and for expenditure through September 30, 2032, and funds for competitive grants awarded to States for improved operations and to conduct in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews and provide reemployment services and referrals to training, as appropriate, shall be available for Federal obligation through December 31, 2025 (except that funds for outcome payments pursuant to section 306(f)(2) of the Social Security Act shall be available for Federal obligation through March 31, 2026), and for obligation by the States through September 30, 2027, and funds for the Unemployment Insurance Integrity Center of Excellence shall be available for obligation by the State through September 30, 2026, and funds used for unemployment insurance workloads experienced through September 30, 2025 shall be available for Federal obligation through December 31, 2025;

(2) \$48,000,000 from the Trust Fund is for national activities necessary to support the administration of the Federal-State unemployment insurance system, of which \$25,000,000 shall be available through September 30, 2026, to carry out activities relating to identity verification in unemployment compensation programs;

(3) \$658,639,000 from the Trust Fund, together with \$21,413,000 from the General Fund of the Treasury, is for grants to States in accordance with section 6 of the Wagner-Peyser Act, and shall be available for Federal obligation for the period July 1, 2025 through June 30, 2026;

(4) \$25,000,000 from the Trust Fund is for national activities of the Employment Service, including administration of the work opportunity tax credit under section 51 of the Internal Revenue Code of 1986 (including assisting States in adopting or modernizing information technology for use in the processing of certification requests), and the provision of technical assistance and staff training under the Wagner-Peyser Act;

(5) \$87,450,000 from the Trust Fund is for the administration of foreign labor certifications and related activities under the Immigration and Nationality Act and related laws, of which \$64,168,000 shall be available for the Federal administration of such activities and shall remain available until September 30, 2026, and \$23,282,000 shall be available for grants to States for the administration of such activities; and

(6) \$62,653,000 from the General Fund is to provide workforce information, national electronic tools, and one-stop system building under the Wagner-Peyser Act and shall be available for Federal obligation for the period July 1, 2025 through June 30, 2026, of which up to \$9,800,000 may be used to carry out research and demonstration projects related to testing effective ways to promote greater labor force participation of people with disabilities: Provided, That the Secretary may transfer amounts made available for research and demonstration projects under this paragraph to the "Office of Disability Employment Policy" account for such purposes:

Provided, That to the extent that the Average Weekly Insured Unemployment ("AWIU") for fiscal year 2025 is projected by the Department of Labor to exceed 2,121,000, an additional \$28,600,000 from the Trust Fund shall be available for obligation for every 100,000 increase in the AWIU level (including a pro rata amount for any increment less than 100,000) to carry out title III of the Social Security Act: Provided further, That funds appropriated in this Act that are allotted to a State to carry out activities under title III of the Social Security Act may be used by such State to assist other States in carrying out activities under such title III if the other States include areas that have suffered a major disaster declared by the President under the Robert T. Stafford Disaster Relief and Emergency Assistance Act: Provided further, That the Secretary may use funds appropriated for grants to States under title III of the Social Security Act to make payments on behalf of States for the use of the National Directory of New Hires under section 453(j)(8) of such Act: Provided further, That the Secretary may use funds appropriated for grants to States under title III of the Social Security Act to make payments on behalf of States to the entity operating the State Information Data Exchange System: Provided further, That funds appropriated in this Act which are used to establish a national one-stop career center system, or which are used to support the national activities of the Federal-State unemployment insurance, employment service, or immigration programs, may be obligated in contracts, grants, or agreements with States and non-State entities: Provided further, That States awarded competitive grants for improved operations under title III of the Social Security Act, or awarded grants to support the national activities of the Federal-State unemployment insurance system, may award subgrants to other States and non-State entities under such grants, subject to the conditions applicable to the grants: Provided further, That funds appropriated under this Act for activities authorized under title III of the Social Security Act and the Wagner-Peyser Act may be used by States to fund integrated Unemployment Insurance and Employment Service automation efforts, notwithstanding cost allocation principles prescribed under the final rule entitled "Uniform Administrative Requirements, Cost Principles, and Audit Requirements for

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE
OPERATIONS—Continued

Federal Awards" at part 200 of title 2, Code of Federal Regulations: Provided further, That the Secretary, at the request of a State participating in a consortium with other States, may reallocate funds allotted to such State under title III of the Social Security Act to other States participating in the consortium or to the entity operating the Unemployment Insurance Information Technology Support Center in order to carry out activities that benefit the administration of the unemployment compensation law of the State making the request: Provided further, That the Secretary may collect fees for the costs associated with additional data collection, analyses, and reporting services relating to the National Agricultural Workers Survey requested by State and local governments, public and private institutions of higher education, and nonprofit organizations and may utilize such sums, in accordance with the provisions of 29 U.S.C. 9a, for the National Agricultural Workers Survey infrastructure, methodology, and data to meet the information collection and reporting needs of such entities, which shall be credited to this appropriation and shall remain available until September 30, 2026, for such purposes.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Table with 4 columns: Identification code, 2023 actual, 2024 est., 2025 est. Rows include Obligations by program activity (0001-0017, 0799-0803, 0899, 0900), Budgetary resources (1000-1232, 1260-1710, 1750-1801, 1850-1930), and Memorandum (non-add) entries (1940-1941).

Change in obligated balance:

Table with 3 columns: Description, 2023 actual, 2024 est., 2025 est. Rows include Unpaid obligations (3000-3041), Uncollected payments (3050-3071), and Memorandum (non-add) entries (3090-3200).

Budget authority and outlays, net:

Table with 3 columns: Description, 2023 actual, 2024 est., 2025 est. Rows include Discretionary (4000-4030, 4040-4052, 4060-4080) and Mandatory (4090-4110, 4120-4140, 4160-4190) budget authority and outlays.

Unemployment compensation.—State administration amounts provide administrative grants to State agencies that pay unemployment compensation to eligible workers and collect State unemployment taxes from employers. These agencies also pay unemployment benefits to former Federal personnel and ex-servicemembers as well as trade readjustment allowances to eligible individuals. State administration amounts also provide administrative grants to State agencies to improve the integrity and financial stability of the unemployment compensation program through a comprehensive performance management system, UI Performs. The purpose is to effect continuous improvement in State performance and implement activities designed to reduce errors and prevent fraud, waste, and abuse in the payment of unemployment compensation benefits and the collection of unemployment taxes. National activities relating to the Federal-State unemployment insurance programs are conducted through contracts or agreements with the State agencies or non-State entities. A workload contingency reserve is included in State administration to meet increases in the costs of administering the program resulting from increases in the number of unemployment claims filed and paid. The appropriation automatically provides additional funds whenever unemployment claim workloads increase above levels specified in the appropriations language.

UNEMPLOYMENT COMPENSATION PROGRAM STATISTICS

Table with 4 columns: Description, 2022 actual, 2023 actual, 2024 est., 2025 est. Row: Basic workload (in thousands):

Employer tax accounts	9,492	9,899	9,997	10,033
Employee wage items recorded	713,731	734,502	743,228	743,879
Initial claims taken	12,341	12,201	14,176	14,320
Weeks claimed	86,617	89,018	106,126	110,266
Nonmonetary determinations	8,412	7,200	6,835	6,876
Appeals	1,459	1,437	1,401	1,391
Covered employment	147,689	145,918	147,068	147,887

Employment service.—The public employment service is a nationwide system providing no-fee employment services to job-seekers and employers. State employment service activities are financed by grants provided by formula to States. Funding allotments are provided annually on a Program Year basis beginning July 1 and ending June 30 of the following year.

Employment service activities serving national needs are conducted through specific reimbursable agreements between the States and the Federal Government under the Wagner-Peyser Act, as amended, and other legislation. States also receive funding under this activity for administration of the Work Opportunity Tax Credit, as well as for amortization payments for those States that had independent retirement plans prior to 1980 in their State employment service agencies. Employment service grants also fund the Monitor Advocate System, which is a Federal-State monitoring system that ensures migrant and seasonal farmworkers have equitable access to career services, skill development, and workforce protections so they may improve their living and working conditions.

EMPLOYMENT SERVICE PROGRAM STATISTICS

	2022 actual	2023 est.	2024 est.	2025 est.
Number of Participants Served	2,345,941	2,345,941	2,345,941	2,345,941

Foreign Labor Certification.—This activity provides for the administration and operation of the foreign labor certification programs within the Employment and Training Administration. Under these programs, U.S. employers that can demonstrate a shortage of qualified, available U.S. workers and no adverse impact on similarly situated U.S. workers may seek the Secretary of Labor's certification as a first step in the multi-agency process required to hire a foreign worker to fill critical permanent or temporary vacancies. Major programs include the permanent, H-2A temporary agricultural, H-2B temporary non-agricultural, CW-1 temporary, and H-1B temporary specialty occupations labor certification programs. The account is divided into Federal and State activities.

Federal Administration.—The Federal Administration budget activity supports many of the applications processing services provided by the Department to U.S. employers. These include the staff who adjudicate labor certification applications; the IT systems that support applications filing and processing; the development of program policy; and program management.

State grants.—The State grants budget activity supports required State-level foreign labor certification activities conducted by State Workforce Agencies in 55 States and U.S. territories. Activities include the posting and circulation of job orders, and provision of other assistance to recruit U.S. workers; conducting safety inspections of employer-provided housing for H-2A agricultural workers; developing prevailing practice and prevailing wage surveys to set wages and work standards in a defined geographic area; and conducting post-certification site visits to support employer compliance with H-2A and H-2B program requirements.

Workforce Information, Electronic Tools, and System Building.—These funds are used to support the joint Federal-State efforts to improve the comprehensive American Job Center system authorized under the Workforce Innovation and Opportunity Act. This system provides workers and employers with quick and easy access to a wide array of enhanced career development and labor market information services. A portion of these funds supports a joint initiative between the Employment and Training Administration and the Office of Disability Employment Policy to improve the accessibility and accountability of the public workforce development system for individuals with disabilities.

National Agricultural Workers Survey fee.—The Department of Labor conducts the National Agricultural Workers Survey (NAWS), which collects information annually about the demographic, employment, and health characteristics of the U.S. crop labor force. The information is obtained directly from farm workers through face-to-face interviews.

Object Classification (in millions of dollars)

Identification code 016-0179-0-1-999	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	37	38	33
11.3 Other than full-time permanent	3	1	.....
11.5 Other personnel compensation	2	1	1
11.9 Total personnel compensation	42	40	34
12.1 Civilian personnel benefits	15	15	12
23.1 Rental payments to GSA	2	1	1
25.1 Advisory and assistance services	30	17	13
25.2 Other services from non-Federal sources	25	8	2
25.3 Other goods and services from Federal sources	70	78	53
25.7 Operation and maintenance of equipment	1	4	3
31.0 Equipment	2	.....	.....
41.0 Grants, subsidies, and contributions	4,563	4,352	4,224
99.0 Direct obligations	4,750	4,515	4,342
99.0 Reimbursable obligations	57	74	52
99.9 Total new obligations, unexpired accounts	4,807	4,589	4,394

Employment Summary

Identification code 016-0179-0-1-999	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment	278	242	214
1001 Direct civilian full-time equivalent employment	49	60	60

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND

Program and Financing (in millions of dollars)

Identification code 016-0178-0-1-603	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0012 Payments to ESAA	225	275	.....
0900 Total new obligations, unexpired accounts (object class 94.0)	225	275	.....
Budgetary resources:			
Unobligated balance:			
1020 Adjustment of unobligated bal brought forward, Oct 1 [Return of indef GF approp originally received via expenditure transfer from TAFS 016X8042 to TAFS 016X0179] .....	.....	18	.....
1020 Adjustment of unobligated bal brought forward, Oct 1 [Return of indef GF approp originally received via expenditure transfer from TAFS 016X8042 to TAFS 016X0179] .....	.....	-18	.....
1033 Recoveries of prior year paid obligations	617	.....	.....
1037 Unobligated balance of appropriations withdrawn	-617	.....	.....
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation (indefinite)	225	275	.....
1930 Total budgetary resources available	225	275	.....
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts	225	275	.....
3020 Outlays (gross)	-225	-275	.....
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross	225	275	.....
Outlays, gross:			
4100 Outlays from new mandatory authority	225	275	.....
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources	-617	.....	.....
Additional offsets against gross budget authority only:			
4143 Recoveries of prior year paid obligations, unexpired accounts	617	.....	.....
4160 Budget authority, net (mandatory)	225	275	.....
4170 Outlays, net (mandatory)	-392	275	.....
4180 Budget authority, net (total)	225	275	.....
4190 Outlays, net (total)	-392	275	.....

This account provides for general fund financing of extended unemployment benefit programs under certain statutes. It is also the mechanism used to make general fund reimbursements for some or all of the benefits and administrative costs incurred for temporary Federal programs. These funds are transferred from the Payments to the Unemployment Trust Fund account to a receipt account in the Unemployment Trust Fund (UTF) so that resources may be transferred to the Employment Security Administration Account in the UTF for administrative costs, or to the Extended Unemployment Compensation Account or the Federal Unemployment Account in the UTF for benefit costs.

SHORT TIME COMPENSATION PROGRAMS

Program and Financing (in millions of dollars)

Identification code 016-0168-0-1-603	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Grants .....	.....	1	.....
0900 Total new obligations, unexpired accounts (object class 41.0) .....	.....	1	.....
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	1	1	.....
1021 Recoveries of prior year unpaid obligations	135	.....	.....
1033 Recoveries of prior year paid obligations	93	.....	.....

SHORT TIME COMPENSATION PROGRAMS—Continued
Program and Financing—Continued

Identification code 016-0168-0-1-603	2023 actual	2024 est.	2025 est.
1037 Unobligated balance of appropriations withdrawn	-148		
1070 Unobligated balance (total)	81	1	
Budget authority:			
Appropriations, mandatory:			
1230 Appropriations and/or unobligated balance of appropriations permanently reduced	-80		
1900 Budget authority (total)	-80		
1930 Total budgetary resources available	1	1	
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	1		
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	152	16	
3010 New obligations, unexpired accounts		1	
3020 Outlays (gross)	-1	-17	
3040 Recoveries of prior year unpaid obligations, unexpired	-135		
3050 Unpaid obligations, end of year	16		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	152	16	
3200 Obligated balance, end of year	16		
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross	-80		
Outlays, gross:			
4101 Outlays from mandatory balances	1	17	
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources	-80		
4123 Non-Federal sources	-13		
4130 Offsets against gross budget authority and outlays (total)	-93		
Additional offsets against gross budget authority only:			
4143 Recoveries of prior year paid obligations, unexpired accounts	93		
4160 Budget authority, net (mandatory)	-80		
4170 Outlays, net (mandatory)	-92	17	
4180 Budget authority, net (total)	-80		
4190 Outlays, net (total)	-92	17	

The Coronavirus Aid, Relief, and Economic Security Act (Public Law 116-136) provided as an incentive for states to enact state Short-Time Compensation (STC) programs and promote the use of STC. 100 percent reimbursement of STC benefit costs paid under state law for weeks ending on or before December 31, 2020. The Continued Assistance for Unemployed Workers Act of 2020 (Public Law 116-260) extended the 100 percent STC reimbursements to include weeks of unemployment ending on or before March 14, 2021, and the American Rescue Plan Act (Public Law 117-2) further extended the 100 percent STC reimbursements to include weeks of unemployment ending on or before September 6, 2021. Grant funding was also available to states whose permanent STC laws meet the Federal definition.

FEDERAL ADDITIONAL UNEMPLOYMENT COMPENSATION PROGRAM, RECOVERY

Program and Financing (in millions of dollars)

Identification code 016-1800-0-1-603	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Federal Additional Unemployment Compensation Program, Recovery (Direct)	21	28	
0900 Total new obligations, unexpired accounts (object class 41.0)	21	28	
Budgetary resources:			
Unobligated balance:			
1021 Recoveries of prior year unpaid obligations	992		
1033 Recoveries of prior year paid obligations	505		
1037 Unobligated balance of appropriations withdrawn	-1,496		
1070 Unobligated balance (total)	1		
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation	21	30	
1230 Appropriations and/or unobligated balance of appropriations permanently reduced	-1	-2	
1260 Appropriations, mandatory (total)	20	28	

1900 Budget authority (total)	20	28	
1930 Total budgetary resources available	21	28	
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	4,435	3,418	2,270
3010 New obligations, unexpired accounts	21	28	
3020 Outlays (gross)	-46	-1,176	-826
3040 Recoveries of prior year unpaid obligations, unexpired	-992		
3050 Unpaid obligations, end of year	3,418	2,270	1,444
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	4,435	3,418	2,270
3200 Obligated balance, end of year	3,418	2,270	1,444
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross	20	28	
Outlays, gross:			
4100 Outlays from new mandatory authority		10	
4101 Outlays from mandatory balances	46	1,166	826
4110 Outlays, gross (total)	46	1,176	826
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4123 Non-Federal sources	-505		
Additional offsets against gross budget authority only:			
4143 Recoveries of prior year paid obligations, unexpired accounts	505		
4160 Budget authority, net (mandatory)	20	28	
4170 Outlays, net (mandatory)	-459	1,176	826
4180 Budget authority, net (total)	20	28	
4190 Outlays, net (total)	-459	1,176	826

This account provides mandatory general revenue funding for Federal Pandemic Unemployment Compensation (FPUC), a temporary program established under the Coronavirus Aid, Relief, and Economic Security Act (Public Law 116-136). This program paid a supplement of \$600 on every week of unemployment compensation through July 31, 2020. It was then reauthorized by the Continued Assistance for Unemployed Workers Act of 2020 (Public Law 116-260) and modified to provide \$300 per week in supplemental benefits for weeks of unemployment beginning after December 26, 2020, and ending on or before March 14, 2021. In addition to reestablishing the FPUC program, the Continued Assistance for Unemployed Workers Act of 2020 established the Mixed Earners Unemployment Compensation (MEUC) program, which paid a \$100 supplemental to certain claimants with self-employment income for weeks of unemployment ending on or before March 14, 2021. The FAUC account also provides funding for the MEUC program. The American Rescue Plan Act (Public Law 117-2) extended the FPUC program at \$300 per week and the MEUC program at \$100 per week for certain claimants for weeks of unemployment ending on or before September 6, 2021.

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

For repayable advances to the Unemployment Trust Fund as authorized by sections 905(d) and 1203 of the Social Security Act, and to the Black Lung Disability Trust Fund as authorized by section 9501(c)(1) of the Internal Revenue Code of 1986; and for nonrepayable advances to the revolving fund established by section 901(e) of the Social Security Act, to the Unemployment Trust Fund as authorized by 5 U.S.C. 8509, and to the "Federal Unemployment Benefits and Allowances" account, such sums as may be necessary, which shall be available for obligation through September 30, 2026.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

This appropriation makes available funding for repayable advances (loans) to two accounts in the Unemployment Trust Fund (UTF): the Extended Unemployment Compensation Account (EUCA) which pays the Federal share of extended unemployment benefits, and the Federal Unemployment Account (FUA) which makes loans to States to fund unemployment benefits. In addition, the account has provided repayable advances to the Black Lung Disability Trust Fund (BLDTF) when its balances proved insufficient to make payments from that account. The BLDTF now has authority to borrow directly from the Treasury under the trust fund debt restructuring provisions of Public Law 110-343. Repayable advances are shown as borrowing authority within the UTF or the BLDTF, and they do not appear as budget authority or outlays in the Advances to the Unemployment Trust Fund and Other Funds account.

This appropriation also makes available funding as needed for nonrepayable advances to the Federal Employees Compensation Account (FEC Account) to pay the costs of unemployment compensation for former Federal employees and ex-servicemembers, and to the Federal Unemployment Benefits and Allowances (FUBA) account to pay the costs of benefits and services under the Trade Adjustment Assistance (TAA) for Workers program. These advances are shown as budget authority and outlays in the Advances account. The 2014 appropriations language included new authority for nonrepayable advances to the revolving fund for the Employment Security Administration Account (ESAA) in the UTF. In turn, this revolving fund may provide repayable, interest-bearing advances to the ESAA if it runs short of funds, and the borrowing

authority will enable the ESAA to cover its obligations despite seasonal variations in the account's receipts.

Advances were not needed for the FUA and EUCA accounts in FY 2023, and the Department estimates that no advances will be necessary in FY 2024 or FY 2025. Detail on the nonrepayable advances is provided above; detail on the repayable advances is shown separately in the UTF or the BLDTF.

To address the potential need for significant and somewhat unpredictable advances to various accounts, the Congress appropriates such sums as necessary for advances to all of the potential recipient accounts. The FY 2025 request continues this authority.

PROGRAM ADMINISTRATION

For expenses of administering employment and training programs, \$123,734,000, together with not to exceed \$60,934,000 which shall be available from the Employment Security Administration Account in the Unemployment Trust Fund: Provided, That such amounts shall remain available through September 30, 2026.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016–0172–0–1–504	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0003 Workforce security	46	46	53
0004 Apprenticeship training, employer and labor services	39	39	40
0005 Executive direction	10	10	10
0006 Training & Employment Services	81	78	81
0007 ARP Act	4	1	.....
0799 Total direct obligations	180	174	184
0803 Reimbursable programs (DUA/E-grants/VOPAR/VRAP)	12	19	7
0900 Total new obligations, unexpired accounts	192	193	191
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	14	15	6
1001 Discretionary unobligated balance brought fwd, Oct 1	9	.....	.....
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	119	119	124
1121 Appropriations transferred from other acct ETA TES [016–0174]	2	.....	.....
1160 Appropriation, discretionary (total)	121	119	124
Advance appropriations, discretionary:			
1173 Advance appropriations transferred from TES Advance from FY 2020 [016–0174]	2	2	.....
Spending authority from offsetting collections, discretionary:			
1700 Offsetting collections (UTF)	54	54	61
1700 Collected [DUA/eGrants/Grants Management/TA to PA]	13	9	7
1701 Change in uncollected payments, Federal sources	1	.....	.....
1711 Spending authority from offsetting collections transferred from [016–0179]	3	.....	.....
1750 Spending auth from offsetting collections, disc (total)	71	63	68
1900 Budget authority (total)	194	184	192
1930 Total budgetary resources available	208	199	198
Memorandum (non-add) entries:			
1940 Unobligated balance expiring	-1	.....	.....
1941 Unexpired unobligated balance, end of year	15	6	7
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	20	20	20
3010 New obligations, unexpired accounts	192	193	191
3011 Obligations ("upward adjustments"), expired accounts	1	.....	.....
3020 Outlays (gross)	-192	-193	-192
3041 Recoveries of prior year unpaid obligations, expired	-1	.....	.....
3050 Unpaid obligations, end of year	20	20	19
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1	-9	-10	-10
3070 Change in uncollected pymts, Fed sources, unexpired	-1	.....	.....
3090 Uncollected pymts, Fed sources, end of year	-10	-10	-10
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	11	10	10
3200 Obligated balance, end of year	10	10	9

Budget authority and outlays, net:

Discretionary:			
4000 Budget authority, gross	194	184	192
Outlays, gross:			
4010 Outlays from new discretionary authority	171	173	181
4011 Outlays from discretionary balances	18	20	11
4020 Outlays, gross (total)	189	193	192
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources	-67	-63	-68
4040 Offsets against gross budget authority and outlays (total)	-67	-63	-68
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired	-1	.....	.....
4060 Additional offsets against budget authority only (total)	-1	.....	.....
4070 Budget authority, net (discretionary)	126	121	124
4080 Outlays, net (discretionary)	122	130	124
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances	3	.....	.....
4180 Budget authority, net (total)	126	121	124
4190 Outlays, net (total)	125	130	124

This account provides for the Federal administration of Employment and Training Administration programs.

Training and Employment services.—Training and Employment services provides leadership, policy direction and administration for a decentralized system of grants to State and local governments. The account also provides Federally administered programs for job training and employment assistance for low-income adults, youth, and dislocated workers; training and employment services to special targeted groups; settlement of trade adjustment petitions; and related program operations support activities.

Workforce security.—Provides leadership and policy direction for the administration of the comprehensive nationwide public employment service system; oversees unemployment insurance programs in each State; supports a one-stop career center network, including a comprehensive system of collecting, analyzing and disseminating labor market information; and includes related program operations support activities.

Office of Apprenticeship.—Bolsters Registered Apprenticeship programs across the U.S. and ensures that historically underrepresented groups have access. Oversees the administration of a Federal-State apprenticeship structure that registers apprenticeship training programs meeting national standards. Provides outreach to employers and labor organizations to promote and develop high-quality apprenticeship programs and includes related program operations support activities.

Executive direction.—Provides leadership and policy direction for all training and employment services programs and activities and provides for related program operations support, including research, evaluations, and demonstrations.

Object Classification (in millions of dollars)

Identification code 016–0172–0–1–504	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	80	88	94
11.3 Other than full-time permanent	1	.....	.....
11.5 Other personnel compensation	2	2	2
11.9 Total personnel compensation	83	90	96
12.1 Civilian personnel benefits	30	33	36
21.0 Travel and transportation of persons	2	2	2
23.1 Rental payments to GSA	8	8	8
25.1 Advisory and assistance services	3	1	.....
25.2 Other services from non-Federal sources	2	.....	.....
25.3 Other goods and services from Federal sources	52	40	42
99.0 Direct obligations	180	174	184
99.0 Reimbursable obligations	12	19	7
99.9 Total new obligations, unexpired accounts	192	193	191

Employment Summary

Identification code 016–0172–0–1–504	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment	667	671	691
2001 Reimbursable civilian full-time equivalent employment	56	78	71

FOREIGN LABOR CERTIFICATION PROCESSING

Special and Trust Fund Receipts (in millions of dollars)

Table with 4 columns: Identification code, 2023 actual, 2024 est., 2025 est. Rows include Balance, start of year; Receipts: Proposed: Foreign Labor Certification Processing Fee; Total: Balances and receipts; Appropriations: Proposed: Foreign Labor Certification Processing; Balance, end of year.

FOREIGN LABOR CERTIFICATION PROCESSING

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Table with 4 columns: Identification code, 2023 actual, 2024 est., 2025 est. Rows include Obligations by program activity: Fees for H-2A; Budgetary resources: Budget authority: Appropriations, mandatory: Appropriation (special or trust fund); Budget authority (total); Total budgetary resources available; Change in obligated balance: Unpaid obligations: New obligations, unexpired accounts; Outlays (gross); Budget authority and outlays, net: Mandatory: Budget authority, gross; Outlays, gross: Outlays from new mandatory authority; Budget authority, net (total); Outlays, net (total).

The Budget proposes legislation authorizing the Department to retain the fee it collects from employers when it certifies applications for H-2A labor certification and use those funds to defray a portion of the cost of administering the H-2A labor certification program. The Department has statutory authority to collect a fee but not to use it. The proposal would establish a dedicated account that would receive revenue from this fee, which the Department could access to increase H-2A case-adjudication capacity and make technological upgrades. These resources would help mitigate the risk of processing delays amidst record-setting application levels, and improve employer compliance without imposing additional fees on program users or requiring higher Federal appropriations.

The Department continues to support and believe that the right policy is broader statutory authority to collect fees across labor certification programs, but collected only from employers who use the program. This H-2A fee proposal is a critical first step toward a cost-based funding mechanism that reduces the program's reliance on annual appropriations.

Object Classification (in millions of dollars)

Table with 4 columns: Identification code, 2023 actual, 2024 est., 2025 est. Rows include Direct obligations: Personnel compensation: Full-time permanent; Civilian personnel benefits; Total new obligations, unexpired accounts.

Employment Summary

Table with 4 columns: Identification code, 2023 actual, 2024 est., 2025 est. Row: Direct civilian full-time equivalent employment.

Trust Funds

UNEMPLOYMENT TRUST FUND

Special and Trust Fund Receipts (in millions of dollars)

Table with 4 columns: Identification code, 2023 actual, 2024 est., 2025 est. Rows include Balance, start of year; PY adjustment on schedule X/P line 3001; Reconciliation adjustment; Balance, start of year; Receipts: Current law: General Taxes, FUTA, Unemployment Trust Fund; Unemployment Trust Fund, State Accounts, Deposits by States; Unemployment Trust Fund, Deposits by Railroad Retirement Board; CMIA Interest, Unemployment Trust Fund; Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund; Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund; Payments from the General Fund for Extended Unemployment Benefit, Unemployment Trust Fund; Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities; Total current law receipts; Total receipts; Total: Balances and receipts; Appropriations: Current law: Unemployment Trust Fund; Unemployment Trust Fund; Unemployment Trust Fund; Railroad Unemployment Insurance Trust Fund; Railroad Unemployment Insurance Trust Fund; Railroad Unemployment Insurance Trust Fund; Unemployment Trust Fund; Railroad Unemployment Insurance Trust Fund; Railroad Unemployment Insurance Trust Fund; Unemployment Trust Fund; Railroad Unemployment Insurance Trust Fund; Railroad Unemployment Insurance Trust Fund; Total current law appropriations; Proposed: Unemployment Trust Fund; Unemployment Trust Fund; Total proposed appropriations; Total appropriations; Reconciliation adjustment; Balance, end of year.

Program and Financing (in millions of dollars)

Table with 4 columns: Identification code, 2023 actual, 2024 est., 2025 est. Rows include Obligations by program activity: Benefit payments by States; Federal employees' unemployment compensation [FECA]; State administrative expenses [ES Grants to States, ES Nat'l Actv, UI, and RESEA]; Direct expenses [PA, FLC, OIG, SOL, and BLS]; Reimbursements to the Department of the Treasury; Veterans employment and training; Interest on FUTA refunds; EUC, CARES Admin, FFCRA [from PUTF]; Total new obligations, unexpired accounts; Budgetary resources: Unobligated balance: Unobligated balance brought forward, Oct 1; Adjustment of unobligated bal brought forward, Oct 1 [Return of offsetting collection in Treasury account 016-0179 derived from trust fund expenditure transfer]; Adjustment of unobligated bal brought forward, Oct 1 [Return of indef GF approp originally received via expenditure transfer from TAFS 016X8042 to TAFS 016X0179].

1021	Recoveries of prior year unpaid obligations	1,178	.....	.....
1070	Unobligated balance (total)	1,178	.....	2
	Budget authority:			
	Appropriations, discretionary:			
1101	Appropriation (special or trust)	4,324	4,323	4,648
	Appropriations, mandatory:			
1201	Appropriation (special or trust fund)	46,960	46,220	45,942
1203	Appropriation (previously unavailable)(special or trust)	429	7,067	4,001
1232	Appropriations and/or unobligated balance of			
	appropriations temporarily reduced	-65	-65	-54
1235	Appropriations precluded from obligation (special or			
	trust)	-9,121	.....	.....
1236	Appropriations applied to repay debt	-8,000	-7,000	-5,500
1260	Appropriations, mandatory (total)	30,203	46,222	44,389
1900	Budget authority (total)	34,527	50,545	49,037
1930	Total budgetary resources available	35,705	50,545	49,039
	Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year		2	5
Change in obligated balance:				
Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1	15,901	14,434	9,692
3001	Adjustments to unpaid obligations brought forward, Oct 1	25	.....	.....
3010	New obligations, unexpired accounts	35,705	50,543	49,034
3020	Outlays (gross)	-36,019	-55,285	-52,918
3040	Recoveries of prior year unpaid obligations, unexpired	-1,178	.....	.....
3050	Unpaid obligations, end of year	14,434	9,692	5,808
	Memorandum (non-add) entries:			
3100	Obligated balance, start of year	15,926	14,434	9,692
3200	Obligated balance, end of year	14,434	9,692	5,808
Budget authority and outlays, net:				
Discretionary:				
4000	Budget authority, gross	4,324	4,323	4,648
	Outlays, gross:			
4010	Outlays from new discretionary authority	4,054	2,912	3,154
4011	Outlays from discretionary balances	538	1,556	1,471
4020	Outlays, gross (total)	4,592	4,468	4,625
Mandatory:				
4090	Budget authority, gross	30,203	46,222	44,389
	Outlays, gross:			
4100	Outlays from new mandatory authority	23,663	46,093	44,389
4101	Outlays from mandatory balances	7,764	4,724	3,904
4110	Outlays, gross (total)	31,427	50,817	48,293
4180	Budget authority, net (total)	34,527	50,545	49,037
4190	Outlays, net (total)	36,019	55,285	52,918
Memorandum (non-add) entries:				
5000	Total investments, SOY: Federal securities Federal Accounts: Par			
	value	19,500	16,877	11,275
5000	Total investments, SOY: Federal securities State Accounts: Par			
	value	54,087	64,969	76,654
5001	Total investments, EOY: Federal securities Federal Accounts: Par			
	value	16,877	11,275	10,573
5001	Total investments, EOY: Federal securities State Accounts: Par			
	value	64,969	76,654	82,170
5080	Outstanding debt, SOY	-39,500	-31,500	-24,500
5081	Outstanding debt, EOY	-31,500	-24,500	-19,000

Summary of Budget Authority and Outlays (in millions of dollars)

	2023 actual	2024 est.	2025 est.
Enacted/requested:			
Budget Authority	34,527	50,545	49,037
Outlays	36,019	55,285	52,918
Amounts included in the adjusted baseline:			
Budget Authority			-388
Outlays			-388
Legislative proposal, not subject to PAYGO:			
Budget Authority			-128
Outlays			-128
Legislative proposal, subject to PAYGO:			
Budget Authority			-11
Outlays			-11
Total:			
Budget Authority	34,527	50,545	48,510
Outlays	36,019	55,285	52,391

The financial transactions of the Federal-State and railroad unemployment insurance systems are made through the Unemployment Trust Fund (UTF). The UTF has two accounts for the railroad unemployment insurance system but for the Federal-State unemployment insurance

system there are 57 separate accounts: one for each of the 50 states, three jurisdictions (District of Columbia, Puerto Rico, Virgin Islands) and four Federal accounts. The state and jurisdiction accounts receive funds from a state unemployment insurance payroll tax which is used to pay benefits. The Federal Unemployment Tax Act (FUTA) payroll tax provides funds for two of the Federal accounts—the Employment Security Administration Account (ESAA) and the Extended Unemployment Compensation Account (EUCA)—while the remaining two, the Federal Unemployment Account (FUA) and the Federal Employees Compensation Account (FEC Account), are revolving accounts.

Except for FEC Account balances, funds on deposit in the UTF accounts are invested in Government securities until needed for payment of benefits or administrative expenses. The FUTA payroll tax is deposited in the ESAA which retains 80 percent of the deposit and pays the costs of Federal and State administration of the unemployment insurance system, veterans' employment services, surveys of wages and employment, foreign labor certifications and about 97 percent of the costs of the Employment Service. The other 20 percent of FUTA is transferred to the EUCA which pays for certain extended benefit (EB) payments. During periods of high State unemployment, there is a stand-by program of EB, financed one-half by State unemployment taxes and one-half by the FUTA payroll tax.

The UTF also provides repayable advances (loans) from the FUA to States and jurisdictions when the balances in their individual accounts are insufficient to pay benefits. Federal accounts in the UTF may receive repayable and nonrepayable advances from the general fund when they have insufficient balances to make advances to States, pay the Federal share of extended unemployment benefits, or pay for State and Federal administrative costs.

The FEC Account in the UTF provides funds to States for unemployment compensation benefits paid to eligible former Federal civilian personnel, Postal Service employees, and ex-serVICEMEMBERS. In turn, the various Federal agencies reimburse the FEC Account for benefits paid to their former employees. The FEC Account is not funded out of Federal unemployment taxes. Any additional resources necessary to assure that the FEC Account can make the required payments to States are provided from the Advances to the Unemployment Trust Fund and Other Funds appropriation.

Both the benefit payments and administrative expenses of the separate unemployment insurance program for railroad employees are paid from the UTF, and receipts from a tax on railroad payrolls are deposited into the program's accounts in the UTF to meet expenses.

Status of Funds (in millions of dollars)

Identification code 016-8042-0-7-999	2023 actual	2024 est.	2025 est.
Unexpended balance, start of year:			
0100 Balance, start of year	37,449	52,968	55,548
0999 Total balance, start of year	37,449	52,968	55,548
Cash income during the year:			
Current law:			
Receipts:			
1110 General Taxes, FUTA, Unemployment Trust Fund	7,797	9,053	9,613
1110 Unemployment Trust Fund, State Accounts, Deposits by States	41,276	44,867	46,727
1110 Unemployment Trust Fund, State Accounts, Deposits by States			
1110 Unemployment Trust Fund, State Accounts, Deposits by States			
1110 Unemployment Trust Fund, Deposits by Railroad Retirement Board	331	156	33
1130 Railroad Unemployment Insurance Trust Fund	18	13	15
1150 CMIA Interest, Unemployment Trust Fund	1	1	1
1150 Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities	1,359	2,501	3,010
1150 Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund	441	788	768
1160 Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund	267	334	391
1160 Payments from the General Fund for Extended Unemployment Benefit, Unemployment Trust Fund	145	275	.....
1160 Railroad Unemployment Insurance Trust Fund	1	.....	.....
1199 Income under present law	51,636	57,988	60,558
Proposed:			
1210 Unemployment Trust Fund, State Accounts, Deposits by States			
1210 Unemployment Trust Fund, State Accounts, Deposits by States			
1299 Income proposed			
1999 Total cash income	51,636	57,988	60,558
Cash outgo during year:			
Current law:			
2100 Unemployment Trust Fund [Budget Acct]			388
2100 Unemployment Trust Fund [Budget Acct]	-36,019	-55,285	-52,918
2100 Railroad Unemployment Insurance Trust Fund [Budget Acct]	-99	-123	-142
2199 Outgo under current law	-36,118	-55,408	-52,672
Proposed:			
2200 Unemployment Trust Fund			11

UNEMPLOYMENT TRUST FUND—Continued
Status of Funds—Continued

Identification code 016-8042-0-7-999	2023 actual	2024 est.	2025 est.
2200 Unemployment Trust Fund			128
2299 Outgo under proposed legislation			139
2999 Total cash outgo (-)	-36,118	-55,408	-52,533
Surplus or deficit:			
3110 Excluding interest	13,717	-710	4,246
3120 Interest	1,801	3,290	3,779
3199 Subtotal, surplus or deficit	15,518	2,580	8,025
3298 Adjustment to reconcile to proprietary accounting	1		
3299 Total adjustments	1		
3999 Total change in fund balance	15,519	2,580	8,025
Unexpended balance, end of year:			
4100 Uninvested balance (net), end of year	-28,878	-32,381	-29,309
4200 Unemployment Trust Fund			11
4200 Unemployment Trust Fund			128
4200 Unemployment Trust Fund	81,846	87,929	92,743
4999 Total balance, end of year	52,968	55,548	63,573

Object Classification (in millions of dollars)

Identification code 016-8042-0-7-999	2023 actual	2024 est.	2025 est.
Direct obligations:			
25.3 Reimbursements to Department of the Treasury	124	114	125
42.0 FECA (Federal Employee) Benefits	251	362	401
42.0 State unemployment benefits	22,137	44,459	43,029
43.0 Interest and dividends	645	1,026	830
94.0 ETA-PA, BLS, FLC	206	206	217
94.0 Veterans employment and training	270	270	272
94.0 Payments to States for administrative expenses	3,841	3,841	4,154
94.0 Departmental Management [OIG, SOL]	6	6	6
94.0 EUC/CARES Admin PUTF	225	259	
94.0 Repayment of debt	8,000		
99.9 Total new obligations, unexpired accounts	35,705	50,543	49,034

UNEMPLOYMENT TRUST FUND
(Amounts included in the adjusted baseline)

Program and Financing (in millions of dollars)

Identification code 016-8042-7-7-999	2023 actual	2024 est.	2025 est.
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund)			-388
1900 Budget authority (total)			-388
1930 Total budgetary resources available			-388
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year			-388
Change in obligated balance:			
Unpaid obligations:			
3020 Outlays (gross)			388
3050 Unpaid obligations, end of year			388
Memorandum (non-add) entries:			
3200 Obligated balance, end of year			388
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross			-388
Outlays, gross:			
4100 Outlays from new mandatory authority			-388
4180 Budget authority, net (total)			-388
4190 Outlays, net (total)			-388

UNEMPLOYMENT TRUST FUND
(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-8042-2-7-999	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Benefit payments by States			-128
0900 Total new obligations, unexpired accounts (object class 42.0)			-128
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund)			-128
1900 Budget authority (total)			-128
1930 Total budgetary resources available			-128
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts			-128
3020 Outlays (gross)			128
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross			-128
Outlays, gross:			
4100 Outlays from new mandatory authority			-128
4180 Budget authority, net (total)			-128
4190 Outlays, net (total)			-128
Memorandum (non-add) entries:			
5001 Total investments, EOY: Federal securities State Accounts: Par value			128

The FY 2025 Budget proposes a package of legislative changes to improve Unemployment Insurance program integrity. This compilation of proposals would provide new tools and controls to States to ensure the right payments go to the right workers. The package would require States to conduct certain anti-fraud steps, incentivize them to recover overpayments, and provide the Department with more actionable enforcement authority.

UNEMPLOYMENT TRUST FUND
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-8042-4-7-999	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Benefit payments by States			-11
0900 Total new obligations, unexpired accounts (object class 42.0)			-11
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund)			-11
1900 Budget authority (total)			-11
1930 Total budgetary resources available			-11
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts			-11
3020 Outlays (gross)			11
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross			-11
Outlays, gross:			
4100 Outlays from new mandatory authority			-11
4180 Budget authority, net (total)			-11
4190 Outlays, net (total)			-11
Memorandum (non-add) entries:			
5001 Total investments, EOY: Federal securities State Accounts: Par value			11

The FY 2025 Budget proposes a package of legislative changes to improve Unemployment Insurance program integrity. This compilation of proposals would provide new tools and controls to States to ensure the right payments go to the right workers. The package would require States

to conduct certain anti-fraud steps, incentivize them to recover overpayments, and provide the Department with more actionable enforcement authority.

VETERANS' EMPLOYMENT AND TRAINING SERVICE

Federal Funds

VETERANS' EMPLOYMENT AND TRAINING SERVICE

(INCLUDING TRANSFER OF FUNDS)

Not to exceed \$271,801,000 may be derived from the Employment Security Administration account in the Unemployment Trust Fund to carry out the provisions of chapters 41, 42, and 43 of title 38, United States Code, of which—

(1) \$185,000,000 is for Jobs for Veterans State grants under 38 U.S.C. 4102A(b)(5) to support disabled veterans' outreach program specialists under section 4103A of such title and local veterans' employment representatives under section 4104(b) of such title, and for the expenses described in section 4102A(b)(5)(C), which shall be available for expenditure by the States through September 30, 2027, and not to exceed 3 percent for the necessary Federal expenditures for data systems and contract support to allow for the tracking of participant and performance information: Provided, That, in addition, such funds may be used to support such specialists and representatives in the provision of services to transitioning members of the Armed Forces who have participated in the Transition Assistance Program and have been identified as in need of intensive services, to members of the Armed Forces who are wounded, ill, or injured and receiving treatment in military treatment facilities or warrior transition units, to the spouses or other family caregivers of such wounded, ill, or injured members, and to surviving spouses of individuals who died while members of the Armed Forces or as a result of a service-connected disability;

(2) \$34,379,000 is for carrying out the Transition Assistance Program under 38 U.S.C. 4113 and 10 U.S.C. 1144;

(3) \$49,008,000, to remain available until September 30, 2026, is for Federal administration of chapters 41, 42, and 43 of title 38, and sections 2021, 2021A and 2023 of title 38, United States Code: Provided, That, up to \$500,000 may be used to carry out the Hire VETS Act (division O of Public Law 115–31); and

(4) \$3,414,000 is for the National Veterans' Employment and Training Services Institute under 38 U.S.C. 4109;

Provided, That the Secretary may reallocate among the appropriations provided under paragraphs (1) through (4) above an amount not to exceed 3 percent of the appropriation from which such reallocation is made.

In addition, from the General Fund of the Treasury, \$65,500,000 is for carrying out programs to assist homeless veterans and veterans at risk of homelessness who are transitioning from certain institutions under sections 2021, 2021A, and 2023 of title 38, United States Code: Provided, That notwithstanding subsections (c)(3) and (d) of section 2023, the Secretary may award grants through September 30, 2025, to provide services under such section: Provided further, That services provided under sections 2021 or under 2021A may include, in addition to services to homeless veterans described in section 2002(a)(1), services to veterans who were homeless at some point within the 60 days prior to program entry or veterans who are at risk of homelessness within the next 60 days, and that services provided under section 2023 may include, in addition to services to the individuals described in subsection (e) of such section, services to veterans recently released from incarceration who are at risk of homelessness: Provided further, That notwithstanding paragraph (3) under this heading, funds appropriated in this paragraph may be used for data systems and contract support to allow for the tracking of participant and performance information: Provided further, That notwithstanding sections 2021(e)(2) and 2021A(f)(2) of title 38, United States Code, such funds shall be available for expenditure pursuant to 31 U.S.C. 1553.

In addition, fees may be assessed and deposited in the HIRE Vets Medallion Award Fund pursuant to section 5(b) of the HIRE Vets Act, and such amounts shall be available to the Secretary to carry out the HIRE Vets Medallion Award Program, as authorized by such Act, and shall remain available until expended: Provided, That such sums shall be in addition to any other funds available for such purposes, including funds available under paragraph (3) of this heading: Provided further, That section 2(d) of division O of the Consolidated Appropriations Act, 2017 (Public Law 115–31; 38 U.S.C. 4100 note) shall not apply.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016–0164–0–1–702	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0003 Jobs for Veterans State grants	180	185	185
0004 Transition Assistance Program	33	34	34
0005 Federal Administration	54	47	49
0006 National Veterans' Training Institute	3	3	3
0007 Homeless veterans program	65	66	66
0900 Total new obligations, unexpired accounts	335	335	337

Budgetary resources:			
Unobligated balance:			
1000	Unobligated balance brought forward, Oct 1	1	1
Budget authority:			
Appropriations, discretionary:			
1100	Appropriation	66	66
Spending authority from offsetting collections, discretionary:			
1700	Collected	270	269
1900	Budget authority (total)	336	335
1930	Total budgetary resources available	336	336
Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year	1	1

Change in obligated balance:			
Unpaid obligations:			
3000	Unpaid obligations, brought forward, Oct 1	191	202
3010	New obligations, unexpired accounts	335	335
3011	Obligations ("upward adjustments"), expired accounts	1	1
3020	Outlays (gross)	-322	-322
3041	Recoveries of prior year unpaid obligations, expired	-3	-3
3050	Unpaid obligations, end of year	202	215
Memorandum (non-add) entries:			
3100	Obligated balance, start of year	191	202
3200	Obligated balance, end of year	202	215

Budget authority and outlays, net:			
Discretionary:			
4000	Budget authority, gross	336	335
Outlays, gross:			
4010	Outlays from new discretionary authority	172	169
4011	Outlays from discretionary balances	150	153
4020	Outlays, gross (total)	322	322
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030	Federal sources	-270	-269
4040	Offsets against gross budget authority and outlays (total)	-270	-269
4180	Budget authority, net (total)	66	66
4190	Outlays, net (total)	52	53

Jobs for Veterans State grants.—The Jobs for Veterans Act (JVA) of 2002 provides the foundation for this budget activity. The JVA requires the Veterans' Employment and Training Service (VETS) to act on behalf of the Secretary in the promulgation of policies and regulations that ensure maximum employment and training opportunities for veterans and priority of service for veterans (38 U.S.C. 4215) within the state workforce delivery system for employment and training programs funded in whole or in part by the U.S. Department of Labor. Under the JVA, grants are allocated to the states according to the statutory formula to support Disabled Veterans' Outreach Program (DVOP) specialists and Local Veterans' Employment Representative (LVERs) staff.

DVOP specialists (38 U.S.C. 4103A) provide intensive services to meet the employment needs of eligible veterans. DVOP specialists place maximum emphasis on assisting veterans with significant barriers to employment. LVER staff (38 U.S.C. 4104) conduct outreach to employers, employer associations, and business groups to promote the advantages of hiring veterans. LVERs also facilitate employment, training, and placement services provided to veterans under the applicable state employment service delivery system, including American Job Centers by educating all workforce partner staff on current employment initiatives and programs for veterans. In addition, each LVER provides reports to the manager of the state employment service delivery system and to the state Director for Veterans Employment and Training (38 U.S.C. 4103) regarding the state's compliance with Federal law and regulations with respect to special services and priorities for eligible veterans.

Transition Assistance Program (TAP).—(10 U.S.C. 1144, 38 U.S.C. 4113) This program provides employment workshops for separating service members and their spouses to prepare these individuals for entry into the civilian workforce and job market. Its primary goal is to facilitate the transition from military to civilian employment. VETS coordinates with Federal agencies including the Departments of Defense, Veterans Affairs, Education and Homeland Security, and also the Small Business Administration and the Office of Personnel Management to provide transition services to military service members separating from active duty. The 2019 National Defense Authorization Act instructed responsible agencies to improve TAP and directed DOL to deliver a mandatory one-day employment planning workshop for all transitioning service members, as well as optional days of instruction on general employment preparation and Vocational Training for transitioning service members interested in apprenticeship opportunities and technical careers. VETS also serves veterans and veteran spouses through the Off Base Transition Training pilot at selected states, to further serve and support underserved populations in locations away from active duty installations.

Federal Administration.—VETS' Federal Administration budget activity supports the Federal administration of 38 U.S.C. 41, 42, and 43. This allows VETS to carry out programs and develop policies to provide employment and training opportunities designed to meet the needs of veterans (38 U.S.C. 4102–4115). This activity provides for the salary and benefits, travel, and training for all VETS' current staff in the national office, six regional offices, and offices in each state, the District of Columbia, and Puerto Rico. In addition, this activity provides for outreach and engagement with Federal, state, and local governments; private sector employers and trade as-